



# Doncaster Council

Date: 4<sup>th</sup> March, 2019

To the Chair and Members of  
COUNCIL

## REVENUE BUDGET 2019/20 – 2020/21

### EXECUTIVE SUMMARY

1. This report details the Mayor's revenue budget proposals for 2019/20 to 2020/21. Our budget plan is driven by our Corporate Plan. The Corporate Plan details the Council's contribution over the next year to the Doncaster Growing Together (DGT) partnership plan (Borough Strategy) and how the Council will ensure it has the capacity to deliver DGT transformational priorities and quality services day in, day out.
2. The Council continues to face the significant challenge of setting a balanced budget with reducing funding and increasing costs, whilst continuing to invest in the borough and protecting the most vulnerable in our communities. The overall funding gap is £21m for 2019/20 and following the use of £3m one-off reserves, the gap for 2020/21 is £13m; a summary is provided below with full details in Appendices A and B.

### EXPLANATION OF THE BUDGET GAP

	2018/19 £m	2019/20 £m	2020/21 £m	Total 2019/20 – 2020/21 £m	Total Incl. 2018/19 £m
Baseline Income & Government Grants	-9.9	6.9	15.4	22.3	12.4
Council Tax Income	-6.3	-8.0	-5.9	-13.9	-20.2
Grant Exit Strategies	0.0	-8.0	-6.2	-14.2	-14.2
Pay & Price Inflation	9.0	9.7	3.5	13.2	22.2
Levying Bodies & Other	11.0	-0.8	-0.4	-1.2	9.8
Service Pressures	5.6	21.6	3.5	25.1	30.7
<b>Funding Gap</b>	<b>9.4</b>	<b>21.4</b>	<b>9.9</b>	<b>31.3</b>	<b>40.7</b>
Use of One-off Reserves	2.0	-3.2	3.2	0.0	2.0
<b>Funding Gap (adjusted for One-off Reserves)</b>	<b>11.4</b>	<b>18.2</b>	<b>13.1</b>	<b>31.3</b>	<b>42.7</b>

3. Government funding will have more than halved since 2010/11, this continues with £6.9m funding reduction in 2019/20 and a further estimated £15.4m in 2020/21. Inflationary cost increases are forecast to rise by £9.7m in 2019/20; this includes £3m additional funding for Adult Social Care contracts including the impact of the government national minimum wage. The service specific budget pressures of £21.6m in 2019/20 are detailed in Appendix B; this includes providing £12.8m for Adults, Health & Wellbeing pressures and £6.7m for children's services delivered by the Doncaster Children's Services Trust (DCST) in 2019/20.
4. The budget includes an increase in Council Tax of £8.0m in 2019/20 which is required in order to meet the budget gap and deliver a budget in line with the financial strategy. This includes £2.7m additional income through an increase in the Council Tax base due to more properties, reduced cost of operating the Local Council Tax Support (LCTS) scheme and assuming a higher collection rate and £5.3m from a 4.99% increase (2.99% Council Tax increase and a further 2% increase through the Government's Social Care "precept"). This will increase the council tax to £1,351.43 per annum Band D (£900.95 Band A) which means an additional £64.23 for Band D council tax per annum or £1.23 per week (£42.81 for Band A per annum or 82p per week). The council tax rate will continue to be one of the lowest in comparison to other Metropolitan Districts and Unitary Authorities (the 7th lowest in 2018/19) as shown in Appendix E. The 2% Social care "precept" will contribute towards the pressures for Adults, Health & Wellbeing including inflationary cost increases, investment in the care ladder and growth in the number of clients from projected changes in the population.
5. Whilst the financial circumstances that we face are not of our making, it is our responsibility to ensure we propose a robust, clear and balanced budget and that we face up to and deliver changes to our services to the best of our abilities in these very challenging circumstances. The report details the draft saving proposals of £18.2m for 2019/20 to contribute towards the funding gap; further details are provided from paragraph 21 and Appendix C.
6. Difficult decisions are required to deliver the reductions to service budgets to contribute towards the overall funding gap in 2019/20, with a clear focus on early intervention and prevention, together with service demand management and targeting our resources to tackle inequalities. This includes the core areas of focus for transformational change within the 'all-age' Your Life Doncaster Programme, which are: early intervention and prevention / integrated area based working, front door, practice development and joint commissioning.
7. In 2019/20 the remainder of the savings will be met from the budget released through re-profiling the borrowing payments (Minimum Revenue Provision (MRP) budget), and other one-off funding identified. Therefore we have a clear plan to manage our resources in 2019/20, however 2020/21 is not balanced due to government funding uncertainties. Balancing 2020/21 will require delivering on-going savings to bridge the gap between funding available and rising costs; use of one-off reserves is not a sustainable solution. Further work will commence early in 2019/20 to identify additional savings and understand the impact of the local government funding settlement for 2020/21; including the Spending Review (SR) and Fair Funding Review (FFR). The aim is to have in place a clear sustainable balanced budget plan ready to begin 2020/21.

8. A summary of the savings along with the pressures by Directorate is provided below: -

	2019/20			2020/21		
	Pressures £m	Savings £m	Net £m	Pressures £m	Savings £m	Net £m
Adults, Health & Wellbeing	12.8	-7.0	5.8	3.4	-5.2	-1.8
LOCYP	0.2	-0.6	-0.4	-0.1	-0.1	-0.2
Children's Trust	6.7	0.0	6.7	0.0	0.0	0.0
Corporate Resources	0.3	-1.0	-0.7	0.0	-0.2	-0.2
Council-Wide	0.1	-7.1	-7.0	0.3	5.3	5.6
Regeneration & Environment	1.5	-2.5	-1.0	-0.1	-1.0	-1.1
<b>Total</b>	<b>21.6</b>	<b>-18.2</b>	<b>3.4</b>	<b>3.5</b>	<b>-1.2</b>	<b>2.3</b>

9. The analysis, at Appendix H, shows the current position regarding earmarked reserves. The balance on the uncommitted General Fund reserve for 2019/20 is estimated at £11.5m; and is expected to remain at this level in 2020/21.

## EXEMPT REPORT

10. Not applicable.

## RECOMMENDATIONS

11. Council to approve the 2019/20 to 2020/21 Revenue Budget as set out in this report. This includes: -
- a. the revenue budget proposals for 2019/20 detailed at Appendix B (pressures £21.6m) and Appendix C (savings £18.2m);
  - b. Council Tax increasing by 4.99% to £1,351.43 for a Band D property (£900.95 for a Band A) for 2019/20. This includes: -
    - i. 2.99% Council tax increase equates to an increase of £38.49 for Band D per annum, 74p per week (£25.66 for Band A per annum, 49p per week);
    - ii. 2.00% Government's Social Care "precept" equates to an increase of £25.74 for Band D per annum, 49p per week (£17.16 for Band A per annum, 33p per week).
  - c. the 2019/20 Grants to 3rd Sector Organisations outlined in paragraph 26 and Appendix F;
  - d. the fees and charges proposed for 2019/20 at Appendix G;
  - e. the Medium Term Financial Forecast including all proposals in this report as set out in Appendix D;
  - f. a gross revenue expenditure budget of £495.2m and a net revenue expenditure budget of £213.6m, as detailed in Appendix D; and
  - g. note the Council's statutory Section 151 officer's positive assurance statements (detailed in paragraphs 34 and 40).

## WHAT DOES THIS MEAN FOR THE CITIZENS OF DONCASTER?

12. The Council will continue to care for and protect the most vulnerable in society but it is inevitable that as the Council becomes a leaner organisation that citizens will see services delivered in new and different ways.

## BACKGROUND

### Financial Strategy

13. The financial strategy and 2019/20 budget is informed by the Corporate Plan, which focuses on: -
  - a. **Doncaster Learning** – Learning that prepares all young people and adults for a life that is fulfilling. The key budget proposals in relation to this area are LO-CYP functional review and utilising one-off funding in 2019/20 to continue to deliver the priorities.
  - b. **Doncaster Working** – More people are able to pursue their ambitions through work that gives them and Doncaster a brighter and prosperous future. A key budget proposal in relation to this area is the additional income from business rate growth; this is based on more developments in the borough and increased inward investment.
  - c. **Doncaster Living** – Doncaster's people live in a borough that is vibrant and full of opportunity, where people enjoy spending time. A key budget proposal for this area is the Highways and Streetscene proposal for 2019/20.
  - d. **Doncaster Caring** – A borough that cares together for its most vulnerable residents. The key budget proposals in relation to this area are the Adults Transformation programme budget proposals.
  - e. **Connected Council** – Ready for the future, areas for action include our workforce, delivering value for money, use of technology, building community resilience, working with our partners etc. These are reflected in the budget proposals, e.g. Corporate Resources saving, Adults transformation programme.
  - f. The Corporate Plan includes five imperatives that must now guide our transformation work and our medium-term financial plan: -
    - i. Harnessing community strengths, collaboration and assets, particularly to enable more improvements in well-being to be delivered by communities.
    - ii. A stronger focus on early intervention and prevention.
    - iii. Demand management, including ensuring we deliver services right first time for the citizen.
    - iv. Ensuring services are targeted and make a difference to those people who need them most.
    - v. Growing our economy and improving people's ability to access opportunities.
14. The financial strategy should also be read in conjunction with other Council strategy documents including Capital Programme, HRA budget, Treasury Management Strategy, Capital Strategy and ICT Strategy.

## Medium-term Financial Forecast (MTFF)

15. The first step in the business planning process for 2019/20 is to estimate the gap between the Council's resources and expenditure, this is forecast at £21.4m and following the use of £3m one-off reserves, the gap for 2020/21 is £13m. This takes account of changes to the Council's main sources of income (i.e. central government grant and local taxation), corporate expenditure (e.g. capital financing costs) and pressures on services (arising from inflation, demand or legislative changes such as the increase to the government national minimum wage).
16. The pressures include rising pay costs and increasing pension contributions estimated at £4.1m in 2019/20. This is expected to reduce in 2020/21 to a saving of £2.1m due to an estimated reduction in the pension deficit budget, when the next tri-annual valuation in 2020 will take effect. Last year the Pensions Actuary reported a considerable improvement in the financial position of the pension fund deficit which changed the position from a deficit to a slight surplus. This mainly arose due to a rise in UK equities and foreign equities and a fall in the pound. This saving will be reviewed in the summer of 2019 in preparation for the 2020/21 budget. The additional costs of contract inflation are estimated at £5.6m in 2019/20 and a further £5.6m in 2020/21; this includes £3m each year for the Adult Social Care contracts including the impact of the government national minimum wage.
17. The MTFF also provides the funding necessary to meet growth in the services and other service pressures, including £12.8m in 2019/20 for Adult Social Care to meet the increasing costs of supported living placements and the impact of an ageing population across all services and providing £6.7m in 2019/20 for children's services delivered by Doncaster Children's Services Trust.
18. The Council is currently forecasting a break even position for the 2018/19 financial year; which needs to be managed and maintained to begin the 2019/20 financial year on a sustainable basis. 2020/21 pressures will be reviewed during 2019/20 as part of the detailed budget setting process. A summary of the pressures for 2019/20 to 2020/21, is provided below with further detail in Appendix B. The baseline budget will be increased for the pressures identified below on an ongoing basis. A negative figure in 2020/21 shows where the funding is being removed to account for one-off pressures in previous years: -

Pressures	2019/20	2020/21	Total
	£m	£m	2019/20 to 2020/21 £m
<b>Adults, Health &amp; Wellbeing</b>	<b>12.842</b>	<b>3.484</b>	<b>16.326</b>
Additional Costs on Contract Prices	0.615	0.000	0.615
Care Ladder 2019/20	0.902	1.283	2.185
Community Equipment	0.150	0.000	0.150
Deprivation of Liberty Service (DoLS) - new requirements	0.436	0.000	0.436
Increased Demand for Adult Social Care	5.777	0.981	6.758
Money Management	0.176	0.000	0.176
Removal or Revision of 2018/19 Undelivered Saving Proposals	2.934	0.000	2.934
Supported Living	1.587	0.955	2.542
Transitions	0.265	0.265	0.530
<b>Children's Trust</b>	<b>6.735</b>	<b>0.000</b>	<b>6.735</b>

<b>Pressures</b>	<b>2019/20</b>	<b>2020/21</b>	<b>Total 2019/20 to 2020/21</b>
	<b>£m</b>	<b>£m</b>	<b>£m</b>
Children's Trust	6.735	0.000	6.735
<b>Corporate Resources</b>	<b>0.326</b>	0.000	<b>0.326</b>
Microsoft Agreement - DMBC	0.326	0.000	0.326
<b>Council-Wide</b>	<b>0.123</b>	<b>0.278</b>	<b>0.401</b>
Borrowing for Capital Projects	0.000	0.278	0.278
YPO Dividend	0.123	0.000	0.123
<b>Learning &amp; Opportunities: Children &amp; Young People</b>	<b>0.194</b>	<b>-0.144</b>	<b>0.050</b>
Additional Short Breaks	0.059	0.000	0.059
Children with Disability Out of Authority placements demand pressure	0.292	-0.234	0.058
Passenger Transport	-0.159	0.000	-0.159
SEN Transport demand pressure	0.002	0.090	0.092
<b>Regeneration &amp; Environment</b>	<b>1.385</b>	<b>-0.100</b>	<b>1.285</b>
Bereavement	0.245	0.000	0.245
Design	0.112	0.000	0.112
Facilities Management	0.049	0.000	0.049
Highways (general fund)	0.150	0.000	0.150
Markets	0.330	0.000	0.330
Metroclean	0.214	0.000	0.214
North Bridge depot	0.040	0.000	0.040
Planning	0.000	-0.100	-0.100
Strategic Housing	0.245	0.000	0.245
<b>Total</b>	<b>21.605</b>	<b>3.518</b>	<b>25.123</b>

19. The MTFE details the funding reductions and pressures for 2019/20; this clearly demonstrates the importance of increasing income by raising the Council Tax, Social Care “precept” and other income from fees and charges. As government grants significantly reduce and the Council becomes more reliant on the income it generates, it must take every opportunity over the next 2 years to raise its income base through the individual rates and overall volume, i.e. the number of council tax and business rates properties.
20. There are 2 major reviews upcoming during 2019 that could have a significant effect on the funding available for the council. There will be a Spending Review in 2019 which will set out the funding available for Government Departments for 2020/21 onwards. There will be a Fair Funding Review (FFR) which will set out how the funding determined by the Spending Review 2019 will be allocated for 2020/21 onwards. It is not yet possible to determine the full impact of these wide ranging reviews; the assumption included for 2020/21 is that Revenue Support Grant (RSG) reduces by £8.1m in line with the current estimated trajectory. The Government aims to publish indicative allocations through a formal consultation before the 2020/21 provisional local government finance settlement but that could be as late as October 2019.

## Savings Proposals

21. The process of identifying and delivering savings is robust but flexible so that options can be identified and plans can be amended as and when required. The following saving proposals have been discussed over several months with both members and managers, further details are provided in Appendix C. The baseline budget will be decreased for the savings identified below on an ongoing basis. A positive figure in 2020/21 shows where the budget is being increased to account for one-off savings in previous years :-

<b>Savings</b>	<b>2019/20</b>	<b>2020/21</b>	<b>Total 2019/20 to 2020/21</b>
	<b>£m</b>	<b>£m</b>	<b>£m</b>
<b>Adults, Health &amp; Wellbeing</b>	<b>-7.043</b>	<b>-5.198</b>	<b>-12.241</b>
Community Safety	-0.172		-0.172
Contract Review	-0.400	-0.250	-0.650
Day Opportunities	-0.266	-0.409	-0.675
Fees & Charges	-0.630		-0.630
Front Door and Community Offer	-0.262	-1.103	-1.365
Home Care & Direct Payments	-1.461	-0.936	-2.397
Housing related support services	-0.133		-0.133
Leisure Trust	-0.250		-0.250
Public Health	-0.629		-0.629
Residential Care - Working Age	-1.700	-1.160	-2.860
Staffing Restructuring & Functional Review	-0.570	-0.570	-1.140
Stronger Communities		-0.200	-0.200
Supported Living	-0.570	-0.570	-1.140
<b>Corporate Resources</b>	<b>-1.018</b>	<b>-0.200</b>	<b>-1.218</b>
Corporate Resources	-1.018	-0.200	-1.218
<b>Council-Wide</b>	<b>-7.112</b>	<b>5.315</b>	<b>-1.797</b>
Fees & Charges	-0.290	-0.290	-0.580
Metropolitan Debt Levy	0.051	0.039	0.090
Minimum Revenue Provision (MRP) – reprofiling	-4.300	4.300	0.000
Parish Councils	-0.094	-0.094	-0.188
Pension - former employees	-0.100	-0.100	-0.200
Pension - prepayment	-1.700	1.700	0.000
South Yorkshire Passenger Transport Executive (SYLTE)	-0.279	-0.240	-0.519
Treasury Management	-0.400		-0.400
<b>Learning &amp; Opportunities: CYP</b>	<b>-0.644</b>	<b>-0.148</b>	<b>-0.792</b>
Independent Travel Training Scheme		-0.025	-0.025
LOCYP: Functional Review	-0.350	-0.267	-0.617
LOCYP: Savings one-off in-year	-0.225	0.225	0.000
LOCYP: Savings on-going	-0.069	-0.081	-0.150
<b>Regeneration &amp; Environment</b>	<b>-2.378</b>	<b>-1.000</b>	<b>-3.378</b>
Assets	-0.620	-0.200	-0.820
Facilities Management	-0.052		-0.052
Fleet	-0.640		-0.640
Highways (general fund)	-0.150	-0.500	-0.650
Highways and Streetscene	-0.639		-0.639
Metroclean	-0.107		-0.107

<b>Savings</b>	<b>2019/20</b>	<b>2020/21</b>	<b>Total 2019/20 to 2020/21</b>
	<b>£m</b>	<b>£m</b>	<b>£m</b>
Strategic Housing	-0.170		-0.170
Waste Contract		-0.300	-0.300
<b>Total</b>	<b>-18.195</b>	<b>-1.231</b>	<b>-19.426</b>

22. The 'all-age' Your Life Doncaster Programme, focuses on: early intervention and prevention/ integrated area based working, front door, practice development and joint commissioning. The Programme will contribute significantly to the delivery of £7.0m savings in 2019/20 and a further £5.2m by 2020/21. The Council welcomes the additional one-off Social Care Support grant and Winter Pressures grant in 2019/20 of £2.6m and £1.5m respectively, which provides essential funding towards the pressures facing the service including Residential Care and Homecare.
23. The savings required in this area are significant and as such, their delivery is key to the achievement of the Council's MTFF. There are a number of initiatives covering all areas of the care ladder; Residential Care Working Age, Home Care & Direct Payments and the impact of the Front Door and Community Offer. In addition savings are targeted for staffing restructuring & functional review to manage our workforce to deliver effective and efficient services. Full details of the savings are provided at Appendix C.
24. Fees and charges increases are expected to generate £0.29m in 2019/20 (and £0.29m in future years); this is based on the principle that charges are raised by 3% (based on the price indices). A summary of the changes to fees and charges is provided at Appendix G, along with the proposed detailed fees and charges which are above the 3% target increase.

### **Post Reductions**

25. A review of the 2019/20 to 2020/21 budget proposals has been undertaken, which has identified 76 full time equivalent (f.t.e.) potential post reductions within the council (detailed on Appendix C). This is an estimate calculated on the budget proposals and includes 53.8 f.t.e. for 2019/20 and 22.2 f.t.e. for 2020/21. To achieve the savings, the Council will initially look to delete vacant posts, then seek volunteers, then redeployment with compulsory redundancy being the last resort.

### **Grants to Third Sector Organisations**

26. The 2019/20 grants proposed to third sector organisations (£0.5m) are detailed in Appendix F. The Council's strategy is to more clearly commission and contract service activity, which provides greater certainty and continuity of provision of service for both the service provider (voluntary sector) and service users. The change in the overall value of grants provided to third sector organisations does not deliver any savings.

### **Detailed Budgets**

27. The 2019/20 detailed budgets are provided at Appendix J by Directorate, this provides the breakdown of the budget plan by Head of Service.

## **Monitoring & Challenge**

28. The Council's budget in any one financial year is allocated to budget holders and each budget holder is notified of their budget at the start of the financial year. Within the performance and development review process for people managers there is a core target to effectively manage and monitor budgets, highlighting any pressures or potential underspends in a timely way.
29. Budget holders are able to review the latest financial monitoring information, including projections, directly from the on-line financial system in an easy to use format.
30. The financial management teams are structured to support budget holders, deal with queries and proactively monitor key budget areas. The quarterly Finance & Performance report presents the Council's revenue projection, prepared by managers working in conjunction with finance teams. During 2018/19, additional monthly reporting was introduced allowing Directors to monitor the Council revenue projection at a monthly meeting, where any further actions that need to take place to ensure effective management of the budget targets are agreed.

## **Robustness of the Budget**

31. Under the Local Government Act 2003, the Chief Financial Officer is required to give assurance on the robustness of estimates in the forthcoming budget.
32. The Chief Financial Officer recognises that local government finance settlements arising from Comprehensive Spending Reviews of 2010, 2013 and 2015 were extremely challenging and there are significant issues for the Council in delivering the budget proposals for 2019/20. The key objective of the MTFF is to provide the Council with a robust financial plan to ensure financial sustainability. The unprecedented set of cuts and pressures required managers to deliver savings of £132.6m over the 4 years 2014/15 to 2017/18 and a further £47.0m over the period 2018/19 to 2020/21.
33. In this context, the budget proposals that are set out in this document are recommended to the Council and are supported by the most up-to-date robust estimates of income and expenditure. The evaluation of the Chief Financial Officer is based on the following key factors: -
  - a. the budget proposals have been developed by those responsible for service delivery, taking account of the implications of implementing the changes. Targets are clear and there is commitment and ownership from managers to deliver. Each budget manager is required to deliver within the budget target. This will provide additional assurance, rigor and comfort for the Council in carrying out its responsibilities. These proposals will provide a balanced budget for 2019/20 as long as the risks (Appendix I) can be managed;
  - b. we have reviewed those service areas that are overspending in 2018/19 and aim to provide adequate funding to ensure that areas of overspend are managed within the budget target for 2019/20;
  - c. a review of the quarter 3 projected outturn figures has been undertaken to further challenge the budget proposals and ensure they are based on the most up to date information available. Any further pressures identified will need to be managed during 2019/20 as part of the revenue monitoring process; and

- d. the development of financial skills amongst Council managers is critical to the success of delivering the spending targets set in this budget.
34. Taking this into account, the Chief Financial Officer believes the 2019/20 estimates used for the Mayor's budget proposals can be delivered.

### **Reserves**

35. Appendix H shows the summary of earmarked reserves. The uncommitted general fund reserves are expected to reduce to £11.5m by 2020/21; this takes into account of utilising £0.8m in 2019/20 to fund the estimated additional cost of the recent Pay Offer. This one-off saving in 2019/20 will be replaced with on-going reductions in the pension deficit budget from 2020/21 onwards.
36. The £6.7m additional funding for Children's Services delivered by Doncaster Children's Services Trust is based on current demand. A contingency is held in case the demand for children's social care services continues to increase at the levels experienced in 2018/19. In 2018/19 the number and complexity of looked after children cases rose to an all-time high of 593 in September 2018. Significant measures have been taken to arrest this increase and Children in Care numbers currently stand at 559 at December 2018.
37. The capital programme for 2019/20 to 2022/23 includes an allocation for the flexible use of capital receipts. This allows the Council to fund expenditure with capital receipts that is designed to generate ongoing revenue savings in the delivery of public services and/or transform service delivery to reduce costs and/or transform service delivery in such a way that reduces costs or demand for services in future years. This will be utilised to fund:
- a. VER/VR earmarked reserve – It is estimated that this fund will be fully utilised in 2018/19 and any 2019/20 costs will be funded through the capital programme (flexible use of capital receipts strategy).
  - b. The remainder will be monitored during the year in relation to the year-end projection and earmarked reserves will be updated accordingly.
38. A risk assessment of the Council's level of reserves is carried out each financial year, when setting the budget and updating the financial plan. It is updated regularly during the financial year as part of the formal financial management reporting process. The risk assessment is based on the following key factors: -
- a. a review of known provisions and contingent liabilities;
  - b. the likelihood of overspend for either revenue or capital;
  - c. the likelihood of any additional income that would be credited to reserves;
  - d. the robustness of the Council's revenue budget proposals;
  - e. the adequacy of funding for the Capital Programme; and
  - f. any potential significant expenditure items for which explicit funding has not yet been identified.

39. Appendix I provides the risk assessment of the Council's level of reserves, which estimates the value of the risks at £10.7m leaving £0.8m headroom over the level of un-committed ongoing general fund reserves available of £11.5m (adjusted for the 2019/20 planned use of reserves). The un-committed reserves are not excessive for a Council of our size, which spends £495m a year; £11.5m would only run the Council for 9 days. Further work will be undertaken with an aim to increase the level of uncommitted General Fund reserves from 2019/20 and ensure the reserves remain at a reasonable level to effectively manage all future risks and liabilities. Careful consideration should continue to be given before funding any unexpected costs from reserves and where possible unused funds should be transferred to the uncommitted reserves thereby increasing the balance available. The Council needs to hold sizeable reserves whilst delivering large budget savings in year, e.g. Adults transformation savings of over £12m from 2019/20 to 2020/21.
40. The Local Government Act 2003 requires the Chief Financial Officer to give assurance on the purpose and adequacy of the reserves of the Authority. The Chief Financial Officer has concluded that the level of the uncommitted General Fund reserve balance is adequate to meet known commitments and contingencies based on the information currently available and included in this report.

### **Council Tax Capping & Referenda**

41. Authorities are required to seek approval of their electorate in a referendum if any proposed Council Tax increase exceeds the principles set by Parliament. The Government confirmed the Council Tax Referendum Cap for 2019/20 as part of the final Local Government Financial Settlement on 29<sup>th</sup> January, 2019. Any increase of 5.0% or greater for those authorities that have decided to implement up to the maximum 2.0% adult social care “precept” will be deemed excessive.
42. Full details of the calculation will be presented as part of the Council Tax setting report to Council on 4<sup>th</sup> March 2019.

### **OPTIONS CONSIDERED**

43. A range of options have been considered over the preceding months to arrive at these budget proposals.

### **REASONS FOR RECOMMENDED OPTION**

44. The budget proposals seek the appropriate balance in meeting the savings whilst still delivering on the key priorities; protecting front-line services where possible, in particular children’s social care services.

### **IMPACT ON THE COUNCIL’S KEY OUTCOMES**

45. These are detailed in the table below: -

	<b>Outcomes</b>	<b>Implications</b>
	<p><b>Doncaster Working:</b> Our vision is for more people to be able to pursue their ambitions through work that gives them and Doncaster a brighter and prosperous future;</p> <ul style="list-style-type: none"> <li>• Better access to good fulfilling work</li> <li>• Doncaster businesses are supported to flourish</li> <li>• Inward Investment</li> </ul>	<p>Council budget therefore impacts on all outcomes</p>

	<b>Outcomes</b>	<b>Implications</b>
	<p><b>Doncaster Living:</b> Our vision is for Doncaster's people to live in a borough that is vibrant and full of opportunity, where people enjoy spending time;</p> <ul style="list-style-type: none"> <li>• The town centres are the beating heart of Doncaster</li> <li>• More people can live in a good quality, affordable home</li> <li>• Healthy and Vibrant Communities through Physical Activity and Sport</li> <li>• Everyone takes responsibility for keeping Doncaster Clean</li> <li>• Building on our cultural, artistic and sporting heritage</li> </ul>	
	<p><b>Doncaster Learning:</b> Our vision is for learning that prepares all children, young people and adults for a life that is fulfilling;</p> <ul style="list-style-type: none"> <li>• Every child has life-changing learning experiences within and beyond school</li> <li>• Many more great teachers work in Doncaster Schools that are good or better</li> <li>• Learning in Doncaster prepares young people for the world of work</li> </ul>	
	<p><b>Doncaster Caring:</b> Our vision is for a borough that cares together for its most vulnerable residents;</p> <ul style="list-style-type: none"> <li>• Children have the best start in life</li> <li>• Vulnerable families and individuals have support from someone they trust</li> <li>• Older people can live well and independently in their own homes</li> </ul>	
	<p><b>Connected Council:</b></p> <ul style="list-style-type: none"> <li>• A modern, efficient and flexible workforce</li> <li>• Modern, accessible customer interactions</li> <li>• Operating within our resources and delivering value for money</li> <li>• A co-ordinated, whole person, whole life focus on the needs and aspirations of residents</li> <li>• Building community resilience and self-reliance by connecting community assets and strengths</li> <li>• Working with our partners and residents to provide effective leadership and governance</li> </ul>	

## **RISKS AND ASSUMPTIONS**

46. The savings proposals outlined in this report are underpinned by the Council's risk management strategy that helps to minimise risk. The Council's Strategic Risk Register is reviewed and updated on a quarterly basis and each service has formally documented its key risks and the actions taken to mitigate those risks in service plans. Paragraph 38 details the risk assessment of the level of reserves. Key risks in relation to the 2019/20 budget include: -

- a. Potential shortfall on the delivery of the savings, which are increasingly more challenging to deliver. In particular, the Adults, Health & Wellbeing savings will need careful management to ensure they are delivered and reduce the base budget requirement. The cost proposals have been co-produced with managers, with challenging but realistic figures for savings included.
- b. Risks around the Medium-term Financial Forecast budget assumptions, including: -
  - i. An estimate has been included for price inflation; there is a risk that the actual costs could be greater if inflation rises (CPI for December 2018 was 2.1%). Price inflation is applied as determined in the individual contracts; details on the price inflation applied to specific areas of contract expenditure are provided in the MTFE Appendix D paragraphs 32 to 34. All other non-pay budgets assume a cash freeze.
  - ii. There are a number of one-off grants decreasing or ending over the next 2 years, which require expenditure to reduce or cease completely retrospectively, i.e. iBCF one-off funding. This is minimised by building the impact of reduced one-off funding into the cost pressures as part of this budget.
  - iii. Potential future budget pressures, this will be reviewed during 2019/20 for the 2020/21 budget.
  - iv. The 2020/21 budget is outside the current spending review period; the 2019 Government Spending Review will determine the funding available. There will also be a Fair Funding Review which will set out how the funding determined by the Spending Review 2019 will be allocated for 2020/21 onwards. The actual funding may vary considerably to the assumptions included for 2020/21.
  - v. Risk that retained business rates collection will be below budget and appeals will be greater than expected causing the collection fund to run into a deficit, impacting on the funding available to the Council. This risk will increase assuming the Government's plans to increase Business Rate Retention to 75% by 2020/21 are implemented.
  - vi. There is a risk that council tax collection will be less than budget and the collection fund will run into a deficit – impact on the funding available to the Council.

The estimates have been produced on the latest information available and the risks will be monitored during 2019/20 as part of the budget monitoring cycle. The Medium-term Financial Forecast budget assumptions are continuously reviewed and updated for any changes; including a thorough review during 2019/20 in preparation for 2020/21 budget setting.

- c. There is a risk that earmarked and general reserves are insufficient to support the Council during this period. This is minimised by undertaking a risk assessment of reserves annually, regular close monitoring of all balances as part of the monitoring cycle and the identification of contingency funding for demand pressures identified in 2019/20.

### **LEGAL IMPLICATIONS [Officer Initials...NC... Date...24.01.19]**

47. The Council must set a balanced budget ensuring that resources are sufficient to meet its proposed spending plans. The Chief Financial Officer is required to advise the Council of the adequacy of its reserves and the robustness of estimates used in preparing its spending plans.
48. The Local Government Finance Act 1992 places a duty on Local Authorities to set an amount of Council Tax on or before 10<sup>th</sup> March, in the financial year preceding that for which it is set.
49. The Localism Act 2011 introduced a new Chapter into the Local Government Finance Act 1992, which makes provision for Council Tax referendums to be held if an authority increases its Council Tax by an amount exceeding principles determined by the Secretary of State.
50. By Regulation, the Government allow Councils to raise Council Tax by a maximum amount. Any further increases would require a local referendum to be held on the increase. In December 2018, the Government confirmed that a unitary authority must hold a referendum if Council Tax is to be increased by 5% or more (Council Tax for general spending requires a referendum if it rises by 3% or more, alongside a maximum 2% social care precept). The Council Tax levels proposed by Doncaster do not exceed that level and if approved by Council may be implemented without the need for a referendum.
51. The Council will need to be satisfied that the budget set will ensure the Authority is able to discharge its statutory duties.
52. Under the general principles of public law, the Council must also act fairly when making budgetary changes or changes to services which potentially involve the reduction or removal of a previously enjoyed benefit. Acting fairly includes consulting fairly with those affected, conscientiously taking into account the results of the consultation and, where appropriate, having due regard to equality impact.
53. Some of the proposals outlined within the budget will affect service users and other individuals, particularly those with protected characteristics within the meaning of the Equality Act 2010. In appropriate cases, the specific budget may only be implemented by further decision making by either Cabinet or other duly authorised decision taker. That decision will need to be taken in full consideration of the Council's duties under the Equalities Act 2010 after full consideration of an appropriate due regard statement.

### **FINANCIAL IMPLICATIONS [Officer Initials...RI... Date...07.01.19]**

54. These are contained within the body of the report.

### **HUMAN RESOURCES IMPLICATIONS [Officer Initials...KM... Date...22.01.19]**

55. There are no immediate HR imps identified within this report, however once post reduction numbers are known (see point 29) further advice should be sought.

### **TECHNOLOGY IMPLICATIONS [Officer Initials...PW... Date...30.01.19]**

56. Technology is as ever an evolving key essential enabler to support the delivery of all services and the key strategic budget themes outlined in this report. Robust and effective ICT governance arrangements will continue to be needed to ensure the delivery of the key priorities. This will be monitored and continuously reviewed via the Council's Technology Governance Board.

57. There will also of course remain the on-going maintenance and support of all current technology as well as upgrades, responses to changes in legislation and continuous service changes and transformation. This includes the further dimension of on-line services, which allow customers to self-serve 24/7 and require constant monitoring, support, continuous development and improvement.
58. The Council's technical infrastructure providing desktop, internet and system connectivity, landline and mobile phone services to all buildings will also need to be maintained and changed or developed as required. This includes St Leger Homes, Doncaster Children's Services Trust and many schools. Increased partnership working including integration with health will also mean significant technical developments.
59. Finally, just as significant is ensuring all staff have the required digital skills to successfully embrace all the new and more efficient ways of working required. Therefore, close working between all services and the ICT and Digital Teams will be essential.

#### **HEALTH IMPLICATIONS [Officer Initials...RS... Date ...15.01.19]**

60. The choices the council makes in both raising and allocating revenue budgets will impact on the health of the population. In general 20% of what contributes to health is due to clinical care, 30% due to behavioural factors, 40% due to socio-economic factors and 10% due to the built environment. The State of the Borough assessment and Doncaster Growing Together plan are both informed by health outcomes and use health outcomes to monitor impact. The impact on a set of health outcomes are also incorporated in the council's corporate plan. Within the financial resources available, this paper sets out clearly the broad areas of revenue investment in both universal and targeted services and how within a reduced financial envelope there are plans to maintain and even improve the quality of local services. The investments in Doncaster Learning will support children to be ready for school, whilst the investments in Doncaster Caring and Living should support reducing social isolation, increasing physical activity and improving mental health. However, investment alone in commissioned or provided services may be insufficient to change wider societal habits and conditions that contribute to these challenges. Wherever possible commissioners and providers of services should seek to maximise social value consider long term social, environmental and economic sustainability and resilience. With sustained long-term cuts in funding, there is likely to be implication on potentially increasing health inequalities. This needs to be considered during the implementation phase so that inequalities and health inequalities are addressed, and monitored. The lack of national guidance on the future of the public health grant from April 2020 places a risk on future public health activity. Where further cabinet reports are required report authors should consider the need for formal health impact assessments or early involvement of the public health team to minimise unintended impacts on health. Health impacts should also be addressed in the due regard statements that are developed alongside these further reports.

#### **EQUALITY IMPLICATIONS [Officer Initials...NC... Date...24.01.19]**

61. In taking this decision, elected members are reminded of their obligations under section 149 Equality Act 2010. This section contains the Public Sector Equality Duty (PSED) which obliges public authorities, when exercising their functions, to have 'due regard' to the need to: -

- a. Eliminate discrimination, harassment and victimisation and other conduct which the Act prohibits;
- b. advance equality of opportunity between people who share relevant protected characteristics and those who do not; and
- c. foster good relations between people who share relevant protected characteristics and those who do not.

Protected characteristics are age, gender, disability, race, sex, sexual orientation, gender reassignment, religion or belief and pregnancy and maternity. Only the first aim of the PSED set out in paragraph (a) above applies to a further protected characteristic of marriage and civil partnership.

Having due regard to advancing equality involves: -

- Removing or minimising disadvantages suffered by people due to their protected characteristic;
- taking steps to meet the needs of people from protected groups where they are different to the needs of other people; and
- encouraging people from protected groups to participate in public life or in other activities where their participation is disproportionately low.

62. Elected members must consciously consider and have due regard to the three aims of the general equality duty when developing and implementing the council's Medium Term Financial Forecast. The Council will ensure it makes fair and informed financial decisions, demonstrating its commitment to improving outcomes for the most vulnerable groups of people living in Doncaster. The Council uses a simple due regard process to ensure due regard is considered and to support a transparent, effective process that is accountable to users and residents. Amongst others, the "due regard" will be informed by: -

- a. **Establishing the key equality issues across Doncaster (Equality Analysis)** – Our Equality, Diversity and Inclusion Framework 2018-2021 has been developed alongside our financial planning process and includes a significant analysis of equality information to identify the key equality issues across Doncaster. We have used the equality information to inform our planning and saving prioritisation process. Our budget proposals seek to limit the impact of budget cuts on the most vulnerable;
- b. **Consultation** – The Mayor launched the draft budget proposals on 24<sup>th</sup> January 2019. Paragraph 64 provides further details on the consultation;
- c. **Prioritisation and Planning** – Our key strategic budget themes specifically prioritise the needs of the most disadvantaged in our communities.

63. Each saving proposal has been reviewed with regard to our PSED obligations. Appendix K shows the budget proposals that may have an equality impact and therefore require a due regard assessment prior to implementation. Some of these proposals may require further specific consultation exercises and review in light of the PSED and be subject to further decisions taken by Cabinet or other authorised decision maker prior to implementation.

## CONSULTATION

64. Directors and Cabinet have considered the budget proposals at several meetings between May 2018 and February 2019. Key dates in the budget timetable leading up to Council approving the budget on the 4<sup>th</sup> March 2019 are detailed below: -

- Government's Autumn Budget – 29<sup>th</sup> October, 2018
- Provisional LG Finance Settlement 2019/20 – 6<sup>th</sup> December, 2018
- Labour Budget Group – 16<sup>th</sup> October, 2018
- Draft budget proposals announced (Council meeting) – 24<sup>th</sup> January, 2019
- Final LG Finance Settlement Announcement 2019/20 – 29<sup>th</sup> January, 2019
- Union consultation – 30<sup>th</sup> January, 2019
- Overview & Scrutiny Management Committee (OSMC) – 7<sup>th</sup> February, 2019. Response: -

The Chair of the Overview & Scrutiny Management Committee has responded to the Mayor's budget proposals, providing budget review outcomes for consideration. These include the recognition of the difficulties in setting a balanced budget that delivers considerable savings, value for money and seeks to protect services delivered to the most vulnerable in the Borough. Additionally the delivery and implementation of the proposals, once agreed are crucial to delivering a balanced budget.

Consideration will be given when planning for the 2020/21 budget to utilising redundant land and buildings through the asset review, which will require a further focus to deliver community benefit. The Mayor commits to providing regular updates on the implementation of the key budget proposals, to what extent is value for money being achieved and how any slippages or key risks are being addressed.

- Cabinet – Council reports – 12<sup>th</sup> February, 2019.
- Council – 4<sup>th</sup> March, 2019

65. This report has significant implications in terms of the following: -

Procurement	X	Crime & Disorder	X
Human Resources	X	Human Rights & Equalities	X
Buildings, Land & Occupiers	X	Environment & Sustainability	X
I.C.T.	X	Capital Programme	X

## BACKGROUND PAPERS

- Council Report – Revenue Budget 2018/19 – 2020/21, 5<sup>th</sup> March 2018.  
<https://doncaster.moderngov.co.uk/documents/s15288/Revenue%20Budget.pdf>

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**Explanation of Budget Gap 2018/19 to 2020/21**

	18/19 £m	19/20 £m	20/21 £m	19/20 to 20/21 £m
<b>Baseline Income:</b>	<b>6.7</b>	<b>9.3</b>	<b>-18.2</b>	<b>-8.9</b>
<ul style="list-style-type: none"> <li>Retained Business Rates 2% increase in the multiplier, assumptions on future growth and increase in 2020/21 to replace RSG £11.9m and Public Health Grant £23.2m</li> <li>Top Up increase per CPI and move to 75% retention in 2020/21</li> <li>Revenue Support Grant (RSG) reductions per 4-year offer and 2020/21 which is outside the offer period</li> </ul>	-0.9	1.9	-26.0	-24.1
	-0.4	-0.7	-12.2	-12.9
	8.0	8.1	20.0	28.1
<b>Specific Grant Changes:</b>	<b>-16.6</b>	<b>-2.4</b>	<b>33.6</b>	<b>31.2</b>
<ul style="list-style-type: none"> <li>Essential Life Skills</li> <li>Improved Better Care Fund (iBCF) (March 2015 announcement)</li> <li>iBCF (March 2017 announcement)</li> <li>Levy Account Surplus (c/f of 18/19 allocation)</li> <li>Opportunity Area Social Mobility Grant</li> <li>Public Health Grant</li> <li>Section 31 grants – Business Rates Retention</li> <li>Social Care Support Grant</li> <li>Troubled Families Grant</li> <li>Winter Pressures Grant</li> <li>Various smaller grants</li> </ul>	-1.8	1.8	0.0	1.8
	-5.8	-5.0	-2.0	-7.0
	0.0	2.2	2.1	4.3
	0.0	-1.2	1.2	0.0
	-3.4	1.4	2.0	3.4
	0.0	0.6	23.2	23.8
	0.9	2.4	0.0	2.4
	0.0	-2.6	2.6	0.0
	-0.1	0.8	0.8	1.6
	-1.5	0.0	1.5	1.5
	-4.9	-2.8	2.2	-0.6
<b>Council Tax Income</b>	<b>-6.3</b>	<b>-8.0</b>	<b>-5.9</b>	<b>-13.9</b>
<b>Grant Exit Strategies</b>	<b>0.0</b>	<b>-8.0</b>	<b>-6.2</b>	<b>-14.2</b>
<b>Staffing Budget Pressure:</b>	<b>3.5</b>	<b>4.1</b>	<b>-2.1</b>	<b>2.0</b>
<ul style="list-style-type: none"> <li>Pay Inflation – based on National Pay Award 2.0% per annum for 2019/20 &amp; 2020/21</li> <li>Increments</li> <li>Future Service Rate Contribution Rate (to 15.5% in 2019/20)</li> <li>Employers Pension</li> <li>Auto Enrolment (from 01.10.17)</li> </ul>	2.1	2.2	2.0	4.2
	0.2	1.5	0.3	1.8
	0.8	0.2	0.0	0.2
	0.2	0.2	-4.4	-4.2
	0.2	0.0	0.0	0.0
<b>Prices Changes:</b>	<b>5.5</b>	<b>5.6</b>	<b>5.6</b>	<b>11.2</b>
<ul style="list-style-type: none"> <li>Adult Social Care Contracts</li> <li>Other inflation</li> </ul>	3.0	3.0	3.0	6.0
	2.5	2.6	2.6	5.2
<b>Levying Bodies Other Expenditure</b>	<b>11.0</b>	<b>-0.8</b>	<b>-0.4</b>	<b>-1.2</b>
<b>Service Budget Pressures:</b>	<b>5.6</b>	<b>21.6</b>	<b>3.5</b>	<b>25.1</b>
<ul style="list-style-type: none"> <li>Full details are shown in Appendix B</li> </ul>				
<b>Funding Gap</b>	<b>9.4</b>	<b>21.4</b>	<b>9.9</b>	<b>31.3</b>
<b>Use of One-off Reserves</b>	<b>2.0</b>	<b>-3.2</b>	<b>3.2</b>	<b>0.0</b>
<b>Gap</b>	<b>11.4</b>	<b>18.2</b>	<b>13.1</b>	<b>31.3</b>

## Draft Budget Proposals 2019/20 - Detail

			Total		£21.605m	£3.518m	£25.123m
Proposal	Directorate	Service/ Saving Proposal	Proposal Narrative -	2018/19 £'m	2019/20 £'m	2020/21 £'m	2019/20 - 2020/21 Total £'m
2019/20 Pressure	AH&Wb	Additional Costs on Contract Prices	Additional funding for contract payment increases (above that provided for general inflationary rises) for residential fees and homecare. The increases are aimed at increasing the sustainability of service provision including retaining care workers (estimated increases for residential care £0.43m and homecare £0.185m).	0.000	0.615	0.000	0.615
2017/18 Pressure	AH&Wb	Care Ladder 2019/20	Anticipated increases in demand for services, including demographics, admissions, leavers and changes to the average costs of direct payments. Linked to an estimated 65+ population increase of 7% between 2017 and 2021 from 57,900 to 61,700 (2018 58,630). This will contribute to funding direct payment agreements, older people residential places, working age adults residential places, homecare packages and extra care places. The funding will make sure that services can keep pace with future demand, whilst also focussing on independence, strengths and community support. (Gross budget excluding one-off funding for 2018/19 circa. £50m)	0.714	0.902	1.283	2.185
2019/20 Pressure	AH&Wb	Community Equipment	Increased demand for equipment, part of the strategy to help support people to live independently at home. Gross expenditure budget £0.9m	0.000	0.150	0.000	0.150
2019/20 Pressure	AH&Wb	Deprivation of Liberty Service (DoLS) - new requirements	To meet the current workload pressure of completing the required DoLS assessments for relevant people and prepare for new legislation expected in 2020 which could increase Council responsibility. Gross expenditure budget is currently only £0.117m, which only funds some 9 referrals per week, but actual activity is around 35 referrals now.	0.000	0.436	0.000	0.436
2019/20 Pressure	AH&Wb	Increased Demand for Adult Social Care	Increase in the budget to take account of the full-year impact of increased activity in 2018/19 in all areas of care and support. The total net expenditure budget for 18/19 is £50.555m and is based on approximately 3,100 service users. Since the beginning of 18/19 there have been significant increases in activity, particularly in Home Care and Direct Payments, and the opening number of service users at 01/04/19 is estimated to be around 3,500 (provides for 400 additional service users).	0.000	5.777	0.981	6.758
2019/20 Pressure	AH&Wb	Money Management	Resource needed to support people to manage their direct payment. This will be a new commissioned service that will encourage the take up of direct payments where appropriate.	0.000	0.176	0.000	0.176

Proposal	Directorate	Service/ Saving Proposal	Proposal Narrative -	2018/19 £'m	2019/20 £'m	2020/21 £'m	2019/20 - 2020/21 Total £'m
2019/20 Pressure	AH&Wb	Removal or Revision of 2018/19 Undelivered Saving Proposals	Rebasing the budget to remove/revise 2018/19 undelivered savings, including: Business Administration staffing reduction £0.342m Customer Journey staffing reduction £0.2m Day Opportunities re-modelling £0.165m Homecare reductions £0.588m Housing Related Support £0.437k Residential Care - Older People & Adults £1.262m	0.000	2.934	0.000	2.934
2017/18 Pressure	AH&Wb	Supported Living	The Council is working with the market to invest in new Supported Living options (e.g. Extra Care, Shared Lives, Short Stay). This will support the shift away from residential care and help deliver the Working Age Residential Care saving. The growth will provide for over 40 complex supported living placements, the Residential Care Working Age Adults savings target includes £2.56m over 2019/20 and 2020/21 for the transfer.	1.183	1.587	0.955	2.542
2017/18 Pressure	AH&Wb	Transitions	The investment of £265k per year is planned to support young people transitioning from children's services into adults services. In 2018/19 a further 4 children are expected to transition. We will work with the individuals and their families to develop appropriate support packages which provide the necessary support and maximises their independence. The £265k growth will be monitored closely to ensure resource is adequate.	0.265	0.265	0.265	0.530

Proposal	Directorate	Service/ Saving Proposal	Proposal Narrative -	2018/19 £'m	2019/20 £'m	2020/21 £'m	2019/20 - 2020/21 Total £'m
2019/20 Pressure	Children's Trust	Children's Services	The adjusted 2018/19 gross budget is £46.6m (excluding the in-year £6.0m contract variation) includes funds to support 1,059 children in the care of others. The budget for 2019/20 is to be rebased to £53.3m, this includes the effect of increased demand/complexity of cases that will continue into 2019/20, and is projected to support an average of 1,216 children in the care of others. The increased budget also includes £250k for additional resources to manage Special Guardianship Orders (SGOs). The increased budget reflects the national position where Children's Services across the country are experiencing similar cost pressures. The rate of Looked After Children in Doncaster has been below those of its statistical neighbours for the last three years. The funding continues to support services to children and young people that were judged as Ofsted 'Good' in January 2018 and subsequently the 'Outstanding' Ofsted ratings for two Children's Homes and Fostering Service and Adoption Service. Joint work is progressing on strengthening collective commissioning arrangements to support improved care outcomes and better value for money. A Future Placement Needs Strategy group with members from the Council, the Trust and Doncaster CCG has commenced to consider what joint commissioning work and decisions are needed in regards to the service provision that is required in Doncaster moving forward to meet the needs and complexities of the current and future children in the system.	0.000	6.735	0.000	6.735
2019/20 Pressure	Council-Wide	Borrowing	Additional revenue budget required to fund borrowing costs in relation to the Capital Programme.	0.000	0.000	0.278	0.278
2019/20 Pressure	Council-Wide	YPO Dividend	The level of dividend received has been falling in recent years and is expected to do so again for 19/20. Activity levels, i.e. usage of Yorkshire Purchasing Organisation (YPO) by Doncaster Council, are reducing and as the dividend is partly based on these levels, the level of dividend available to Doncaster Council will reduce. Existing income budget is £483k, which reduces to £360k.	0.000	0.123	0.000	0.123
2019/20 Pressure	Corporate Resources	Microsoft Agreement - DMBC	In May 2019 the Council's Microsoft Agreement for Desktop Platform products will end and so will need to make arrangement for Desktop Operating Systems (Microsoft Windows) and Productivity products (Microsoft Office 365 and other applications) by entering into a new Enterprise Agreement for key application such as Office, Exchange Server and majority of internal systems.	0.000	0.326	0.000	0.326

Proposal	Directorate	Service/ Saving Proposal	Proposal Narrative -	2018/19 £'m	2019/20 £'m	2020/21 £'m	2019/20 - 2020/21 Total £'m
2017/18 Pressure	LOCYP	Additional Short Breaks	Short Break placements/activity - continuing pressures on this budget. Short Breaks Task Group is continuing to review this area and financial modelling across next 5 years indicates return to a balanced budget by 2020/21. The financial modelling identified that £118k was required in 2018/19 and a further £59k in 2019/20, which equates to approx. 13 children. The gross expenditure budget for Short Breaks is £1.4m.	0.118	0.059	0.000	0.059
2019/20 Pressure	LOCYP	Children with Disability Out of Authority placements demand pressure	There is a budget pressure of £480k in 2018/19 on a gross expenditure budget of £2m in this area. A review is underway, including planned utilisation of a foster care model approach from October 2019, which is anticipated to reduce the cost pressure to £292k in 2019/20 and £58k in 2020/21.	0.000	0.292	-0.234	0.058
2018/19 Pressure	LOCYP	Passenger Transport	Estimated cost pressure due to the anticipated national requirement on whether local authorities & schools will still be able to operate under section 19 as Transport is not their main business. Detailed analysis shows annual costs will increase by £10k with a further £159k needed in 18/19 and £117k every five years. Consultation was expected in Autumn 18 from Department for Transport (DfT) but this not yet happened; funding was provided in 2018/19 and held in reserve if implemented.	0.169	-0.159	0.000	-0.159
2019/20 Pressure	LOCYP	SEN Transport demand pressure	Special Education Needs (SEN) transport is currently projecting an overspend of £250k for 2018/19, on a gross expenditure budget of £5.4m. A strategic transport review is underway to address this overspend & £350k functional review saving in 2019/20, offset by £391k one off saving in 2019/20. Figures are estimates and subject to modelling work required as the review progresses, with proposals to be completed by the end of March 2019.	0.000	0.002	0.090	0.092
2018/19 Pressure	R&E	Bereavement	Reduced income as a result of less commercial opportunities for selling cleaner air credits (total income budget £3.1m).	0.045	0.011	0.000	0.011
2019/20 Pressure	R&E	Bereavement	Additional funding required to ensure sufficient budget for the preparation of graves.	0.000	0.072	0.000	0.072
2019/20 Pressure	R&E	Bereavement	Providing ongoing funding for 8 additional posts created in 2018/19 for Cemeteries and Town Centre.	0.000	0.162	0.000	0.162

Proposal	Directorate	Service/ Saving Proposal	Proposal Narrative -	2018/19 £'m	2019/20 £'m	2020/21 £'m	2019/20 - 2020/21 Total £'m
2019/20 Pressure	R&E	Design	Pressure caused by a reduction in work to schools due to transfer to Academies. Education work has decreased generally which affects the design income. This includes the Capital Condition fund for retained schools had a budget of £2.75m in 18/19, it is expected this will be reduced to £1.375m in 19/20 which will reduce fee income by £80k and contributes towards the £112k pressure.	0.000	0.112	0.000	0.112
2019/20 Pressure	R&E	Facilities Management	Income shortfalls at Mary Woollett Centre and Holmescarr Centre. In particular a new community lease at Holmescarr means the income target is no longer achievable.	0.000	0.049	0.000	0.049
2019/20 Pressure	R&E	Highways (general fund)	Additional budget is needed due to gulley frame thefts £50k, unbudgeted winter standby £30k, carriageway reactive maintenance £70k. In order to meet these costs, savings have been identified in Highways of the same value. Highways has a gross budget of £7.5m and 67 FTEs.	0.000	0.150	0.000	0.150
2019/20 Pressure	R&E	Markets	Income has reduced across the markets over the last few years and though additional budget was provided in 18/19 this was on a temporary basis.	0.000	0.330	0.000	0.330
2019/20 Pressure	R&E	Metroclean	Reduction in surpluses achievable for services supplied to schools due to academisation. This has resulted in a reduction in income specifically to Secondary School Academies that employ their own Facilities Management teams and manage the cleaning service internally. The loss of such schools means the surpluses (margins of around 20%) aren't achievable. (Total income budget for 2018/19 £4.3m).	0.000	0.214	0.000	0.214
2019/20 Pressure	R&E	North Bridge depot	Running costs of depot, including repairs and security. Security has been increased due to thefts. Repairs costs have gone up due to the age and condition of the depot.	0.000	0.040	0.000	0.040
2018/19 Pressure	R&E	Planning	Additional funding provided to meet the costs of the Local Plan examination e.g. costs associated with the independent inspection. This funding is removed from 2020/21 onwards	0.100	0.000	-0.100	-0.100
2019/20 Pressure	R&E	Strategic Housing	Pressure due to increased temporary homelessness costs and Severe Weather Emergency Plan; this is the ongoing pressure for 2019/20 onwards. The gross budget for homelessness is £0.5m.	0.000	0.245	0.000	0.245

## Draft Budget Proposals 2019/20 - Detail

Total					-£18.195m	-£1.231m	-£19.426m		53.8	22.2	76.0
Proposal	Directorate	Service/ Saving Proposal	Proposal Narrative -	2018/19 £'m	2019/20 £'m	2020/21 £'m	2019/20 - 2020/21 Total £'m	2018/19 FTE	2019/20 FTE	2020/21 FTE	Total FTE
2018/19 Saving	AH&Wb	Community Safety	The Community Safety Service will focus on all areas of the budget to make these savings while minimising impact on service delivery. Savings through vacant posts and non-pay reductions have already been delivered in 2018/19, leaving a balance of £34k to be identified during 2019/20 (Gross budget £1.6m).	-0.020	-0.172	0.000	-0.172	0.0	2.0	0.0	2.0
2019/20 Saving	AH&Wb	Contract Review	The Council currently spends approximately £77m on Adult Social Care contracts annually. All contracts due for renewal will be reviewed to identify efficiency opportunities or areas where contracts can be reduced. The target saving represents 0.8% of overall annual spend.	0.000	-0.400	-0.250	-0.650	0.0	0.0	0.0	0.0
2017/18 Saving	AH&Wb	Day Opportunities	The service is being modernised to promote better choice and control through self-directed support and creating integrated community opportunities that will generate efficiencies, improve outcomes and experiences for people assessed as having support needs. The savings have been generated by remodelling traditional service provision, providing service users with alternative person centred and cost effective options. Independent and in-house providers aim to provide a wider range of tailored activities which support people to take part of in activities in their local communities. Travel options are being reviewed to support individuals independence, create alternative options and make best use of what is available. Current gross expenditure budget £2.93m.	-0.328	-0.266	-0.409	-0.675	5.0	10.0	5.0	15.0
2019/20 Saving	AH&Wb	Fees & Charges	Planning target for the review of fees and charges for Adults, Health & Wellbeing services. This decision will not be taken in the budget and will be subject to separate decision making.	0.000	-0.630	0.000	-0.630	0.0	0.0	0.0	0.0
2019/20 Saving	AH&Wb	Front Door and Community Offer	This target will be delivered by improving the 'front door' and community offer through increased community support, rehabilitation and reablement, use of assistive technology and sign-posting. Also by focussing on people's strengths and giving them more independence this will reduce numbers entering long term care. Outcomes for people will improve and quality of life will be better as a result. Currently there are some 2,956 people receiving a care package (residential, homecare or direct payment) costing £41m (net) per year and there are roughly 1500 new admissions each year. The £0.262m target in 19/20 equates to a prudent reduction of 35 admissions into care. In 20/21, when we expect the community offer to be greater and more effective, the reduction in admissions equates to 180.	0.000	-0.262	-1.103	-1.365	0.0	0.0	0.0	0.0

Proposal	Directorate	Service/ Saving Proposal	Proposal Narrative -	2018/19 £'m	2019/20 £'m	2020/21 £'m	2019/20 - 2020/21 Total £'m	2018/19 FTE	2019/20 FTE	2020/21 FTE	Total FTE
2017/18 Saving	AH&Wb	Home Care & Direct Payments	There are a number of initiatives which will reduce the overall gross spend of £25m on homecare and direct payments; - improved practice standards and workforce development which will provide a focus on value for money and promote strength-based reviews reducing admission costs by 5% (£0.36m) in 20/21. - homecare reviews will make sure that people are protected, have the right level of support in the right way from the right number of carers and promote independence, making best use of assistive technology options by focussing on very high cost packages saving £0.1m and very low cost packages saving £0.685m in 19/20 only, redirecting approximately 1/3 of current packages of less than 7 hours per week to alternative provision at no cost to the Council. - reviewing packages where 2 carers are used and it is estimated a reduction on 1/4 of current 2 carer packages will deliver £0.257m savings in both 19/20 and 20/21. - extra care will be maximised to transfer existing clients where appropriate saving £0.361m in 19/20.	-0.588	-1.461	-0.936	-2.397	0.0	0.0	0.0	0.0
2018/19 Saving	AH&Wb	Housing related support services	This proposal removes the budget in 2019/20 for (discretionary) housing related support services that came to an end in 2018/19. Services have been updated, with a view to the transition of current service users to more appropriate forms of support.	-0.719	-0.133	0.000	-0.133	0.0	0.0	0.0	0.0
2017/18 Saving	AH&Wb	Leisure Trust	This proposal is linked to Get Doncaster Moving, aiming for more people to be physically active not only through organised sport but making healthy choices in everyday activities such as active travel. There will be more capital investment for leisure, which will assist Doncaster Culture & Leisure Trust to deliver the general revenue efficiencies from 2019/20 and therefore reduce revenue subsidy for taxpayer.	0.000	-0.250	0.000	-0.250	0.0	0.0	0.0	0.0
2017/18 Saving	AH&Wb	Public Health Grant	Grant reduction of £0.63m for 2019/20 confirmed. This will exhaust the public health reserve and require developing options for how substance misuse services and children's public health services are commissioned.	-0.628	-0.629	0.000	-0.629	0.0	0.0	0.0	0.0
2017/18 Saving	AH&Wb	Residential Care - Working Age	Vulnerable people will have more independence and be able to live in their own homes, with appropriate support from the community and where necessary from public services. This includes the transition of people from residential settings into more appropriate, more independent support options including 40 to supported living saving (£2.56m over 2019/20 & 2020/21) and provision of care by DMBC (£0.15m). Note that this is linked to the Supported Living growth of £2.54m (over 2019/20 & 2020/21).	-0.400	-1.700	-1.160	-2.860	0.0	0.0	0.0	0.0
2017/18 Saving	AH&Wb	Staffing Restructuring & Functional Review	Managing the workforce to deliver effective and efficient services. This will include the control of vacant posts and a senior management restructure in 19/20, leading to a functional review in 20-21 that works across the Adult Health and Well Being and Children's Directorates and strengthens area based service delivery.	-0.200	-0.570	-0.570	-1.140	6.0	21.0	4.0	25.0

Proposal	Directorate	Service/ Saving Proposal	Proposal Narrative -	2018/19 £'m	2019/20 £'m	2020/21 £'m	2019/20 - 2020/21 Total £'m	2018/19 FTE	2019/20 FTE	2020/21 FTE	Total FTE
2018/19 Saving	AH&Wb	Stronger Communities	The saving is planned for 2020/21. It relates to staff efficiencies through alignment of teams to the community led support model and enablement agenda, which will also improve productivity. The saving of £200k is 9% of the net budget and equates to a reduction of approximately 7 full time equivalents. Present gross expenditure £2.99m, gross income £0.75m, net £2.24m	0.000	0.000	-0.200	-0.200	0.0	0.0	7.0	7.0
2018/19 Saving	AH&Wb	Supported Living	Supported living to promote independence and help people to live in their own homes, with appropriate support from the community and where necessary from public services. A strengths based approach will facilitate implementation of the opportunities presented by new supported living contracts (September 2018), using more assistive technology to support night care and improving daytime provision (£0.2m). Client reviews will make sure that appropriate support is in place in each setting and improve value for money as a result (£0.365m). Present gross expenditure £16.04m, saving 3.5%	-0.900	-0.570	-0.570	-1.140	0.0	0.0	0.0	0.0
2017/18 Saving	Council-Wide	Fees & Charges	General fees and charges increases - the overall policy for 2019/20 is to increase the charges by 3% with some higher changes to ensure the Council is not subsidising the charges.	-0.302	-0.290	-0.290	-0.580	0.0	0.0	0.0	0.0
2018/19 Saving	Council-Wide	Metropolitan Debt Levy	South Yorkshire County Council was abolished in 1986 and its four metropolitan boroughs (Doncaster, Barnsley, Rotherham and Sheffield) became unitary authorities. The SYCC debt was allocated out to the four Councils and, as at 01/04/19, Doncaster's share of the debt will be £4.5m. The principal repayment increases every year in line with the repayment schedule - 19/20 £2.1m and a final repayment in 20/21 £2.4m.	-0.078	0.051	0.039	0.090	0.0	0.0	0.0	0.0
2019/20 Saving	Council-Wide	Minimum Revenue Provision (MRP) - reprofiling	Use of underspends created by the reprofiling of borrowing repayments (MRP) £4.3m in 19/20 only - this isn't an ongoing source of funding.	0.000	-4.300	4.300	0.000	0.0	0.0	0.0	0.0
2018/19 Saving	Council-Wide	Parish Councils	Local Council Tax Support (LCTS) Parish Council Grant reductions - current grant is £188k. 10% reductions were implemented in 2015/16 and 2016/17, the grant remained the same in 2017/18. Remainder of grant profiled to reduce annually from 2018/19 by 20%, 30% in 2019/20 and 30% in 2020/21 (reducing to zero).	-0.064	-0.094	-0.094	-0.188	0.0	0.0	0.0	0.0
2017/18 Saving	Council-Wide	Pension - former employees	A reduction in pensions paid to former employees. The number of former employees falls every year. The budget in 2018/19 is £5.2m.	-0.180	-0.100	-0.100	-0.200	0.0	0.0	0.0	0.0
2019/20 Saving	Council-Wide	Pension - prepayment	One-off saving due to the decision taken in 2017/18 to prepay the pension deficit and to prepay 80% of the Future Service Rate contributions for the period 2017/18 - 2019/20.	0.000	-1.700	1.700	0.000	0.0	0.0	0.0	0.0
2017/18 Saving	Council-Wide	South Yorkshire Passenger Transport Executive (SYLTE)	SYLTE savings represent reduction in the levy payment of 2.5% in 19/20 and 2.0% in 20/21. This will mainly be delivered through a restructure of capital financing liabilities to find more efficient ways of providing for debt obligations. There will not be any policy changes in 2019/20.	-0.356	-0.279	-0.240	-0.519	0.0	0.0	0.0	0.0

Proposal	Directorate	Service/ Saving Proposal	Proposal Narrative -	2018/19 £'m	2019/20 £'m	2020/21 £'m	2019/20 - 2020/21 Total £'m	2018/19 FTE	2019/20 FTE	2020/21 FTE	Total FTE
2019/20 Saving	Council-Wide	Treasury Management	The majority of the revenue saving is generated through proactive management of the Capital Financing Requirement (CFR) in accordance with the Treasury Management Strategy for 2019/20 to 2022/23. In addition only half of the maturities will be replaced in 2019/20 saving £70k. These savings are offset by increased borrowing costs of £370k to fund the capital programme.	0.000	-0.400	0.000	-0.400	0.0	0.0	0.0	0.0
2017/18 Saving	Corporate Resources	Corporate Resources	Savings identified from within Corporate Resources includes: Revenues and Benefits £712k (mixture of salary and non-salary budgets), Finance £131k (mainly salary budgets), Strategy and Performance £100k (mixture of salary and non-salary budgets), Legal £50k (mainly salary budgets) and HR, Comms and Exec Office £25k (potential Christmas 2019 closedown - options being explored).	0.000	-1.018	-0.200	-1.218	0.0	13.6	6.2	19.8
2017/18 Saving	LOCYP	LOCYP: Functional Review	A functional review of the LO-CYP structure contributed towards phase 2 restructure target of £0.8m over 2018/19 to 2020/21. The functional review, including staff consultation and savings was completed in May 2018. The functional review delivers £500k savings by 2020/21, this includes transitional staffing arrangements through 2018/19 and 2019/20, releasing £50k in 19/20 and £267 in 2020/21. £300k savings in 2019/20 are expected to be found through the Strategic Transport Review referenced under "SEN Transport demand" budget pressure.	-0.183	-0.350	-0.267	-0.617	23.5	0.0	0.0	0.0
2019/20 Saving	LOCYP	LOCYP: Savings one-off in-year	One off budget savings identified for 2019/20 by reprioritising existing Earmarked reserves and Service Transformation Funding allocations following changes to staffing budget requirements following LOCYP's functional review.	0.000	-0.225	0.225	0.000	0.0	0.0	0.0	0.0
2019/20 Saving	LOCYP	LOCYP: Savings on-going	Review of in year savings in 2019/20 (£69k savings target) and ending of 7 fixed term posts from 2020/21, with saving offset by permanent funding required for 1 Head of Service post (£81k net saving), to offset the overall LOCYP budget pressures and expected to amount to £150k in total.	0.000	-0.069	-0.081	-0.150	0.0	0.0	0.0	0.0
2016/17 Saving	R&E	Assets	The savings in 19/20 and 20/21 related to the running costs of 6 buildings to be disposed of and rental income to be received from investments.	-0.423	-0.620	-0.200	-0.820	0.0	0.0	0.0	0.0
2019/20 Saving	R&E	Fleet	Additional savings identified within R&E to meet cost pressures. In 19/20 this will come from Fleet savings due to delays in purchasing replacement fleet (taking into account the replacement programme approved by Cabinet in December 2018). Work is ongoing to identify savings from 2020/21 onwards.	0.000	-0.640	0.000	-0.640	0.0	0.0	0.0	0.0
2019/20 Saving	R&E	Facilities Management	All external users to be charged for room hire at Mary Woollett Centre.	0.000	-0.052	0.000	-0.052	0.0	0.0	0.0	0.0
2017/18 Saving	R&E	Highways (general fund)	The 2020/21 saving will be met through Asset Maint £75k, Safer Roads £10k, Network Management £30k, Highways Operations £20k and a further transfer from the Local Transport Plan £365k, which is not sustainable beyond 2021/22. Further options to be considered as part of 2020/21 budget setting.	-0.500	0.000	-0.500	-0.500	0.0	0.0	0.0	0.0

Proposal	Directorate	Service/ Saving Proposal	Proposal Narrative -	2018/19 £'m	2019/20 £'m	2020/21 £'m	2019/20 - 2020/21 Total £'m	2018/19 FTE	2019/20 FTE	2020/21 FTE	Total FTE
2019/20 Saving	R&E	Highways (general fund)	Use of capital grants to reduce the use of revenue budgets for capital works. This means less capital funding is available for improvements to roads - £150k will typically pay for 1 to 1.5 resurfacing schemes (depending on road length). This saving mitigates a cost pressure in Highways of the same value. Highways has a gross budget of £7.5m and 67 FTEs.	0.000	-0.150	0.000	-0.150	0.0	0.0	0.0	0.0
2017/18 Saving	R&E	Highways and Streetscene	The Highways Operations and Streetscene saving of £639k for 2019/20 will be achieved by:- (a) Highways Operations - £150k - Street Lighting (through reduction in spend on materials, equipment, testing and energy) (b) Street Scene - £489k through:- (i) Repairs and Maintenance of Vehicles - £20k (ii) Markets Waste Disposal costs to SUEZ - £18k (iii) Reduction in Supplies/services - £32k (iv) Woodland Improvement Project - £5k (Branching out to other woodlands) (v) Further Income Generation- Trees/Schools etc - £33k (vi) Service Transformation - Further post reductions to be identified (7 day working) - £51k (vii) Reduction to overtime - £10k (viii) Fleet - Reduction in number of sweepers - £75k (ix) Income - work done for St Leger Homes - £240k (x) Parks and Green space - R&M budget review - £5k Streetscene and Highways Operations has a gross budget of £24m and 354 FTEs.	0.000	-0.639	0.000	-0.639	0.0	2.0	0.0	2.0
2018/19 Saving	LOCYP	Independent Travel Training Scheme	Independent Travel Training Scheme - savings will be delivered through training young people and vulnerable adults to travel independently and thereby reducing expensive forms of transport e.g. taxis.	0.000	0.000	-0.025	-0.025	0.0	0.0	0.0	0.0
2019/20 Saving	R&E	Metroclean	Investment in equipment will create savings through reduced maintenance and labour costs. Additionally, cleaning standards in Council buildings (not schools or other external partners) will be reduced. The impact of a reduction in standards will be a reduced staffing requirement, which will need careful management and consultation with staff and trade unions with advice from Human Resources. The impact on individuals will be minimised by not filling vacant posts and seeking voluntary redundancies. Measures will be taken to ensure staff and building users understand the new standards. Metroclean has a gross budget of £4.8m and 205 FTEs	0.000	-0.107	0.000	-0.107	0.0	5.2	0.0	5.2
2019/20 Saving	R&E	Strategic Housing	Savings identified by St Leger Homes through reduced use of Bed & Breakfast accommodation, the introduction of service charges on temporary accommodation and improved Housing Benefit take-up. The gross budget for homelessness is £0.5m.	0.000	-0.170	0.000	-0.170	0.0	0.0	0.0	0.0
2017/18 Saving	R&E	Waste Contract	The £300k saving in 20/21 will be met through a) the new Household Waste Recycling Centres contract £295k and b) the recent decision to remove some bring sites and their associated costs £5k.	-0.200	0.000	-0.300	-0.300	0.0	0.0	0.0	0.0

**Detailed Medium-Term Financial Forecast (MTFF)**

The Medium-term Financial Forecast for 2018/19 – 2020/21 is provided below: -

	Parag raph	2018/19 £m	2019/20 £m	2020/21 £m
<b>Major Funding Sources</b>				
Retained Business Rates*	6,21	46.436	44.523	70.723
Top Up*	7,21	33.527	34.296	46.482
Revenue Support Grant (RSG)*	1	28.131	20.041	0.000
<b>Total Baseline Income</b>		<b>108.094</b>	<b>98.860</b>	<b>117.205</b>
Specific Grants	3,12	75.477	78.473	68.011
Public Health Grant*	15	23.809	23.180	0.000
Council Tax Income	18	106.696	114.721	120.586
Customer & Client Receipts		51.146	51.146	51.146
Other Income	26	65.384	65.384	65.384
Housing Benefit	29	70.015	60.250	60.250
<b>Total Income</b>		<b>500.621</b>	<b>492.014</b>	<b>482.582</b>
<b>Total Council Expenditure Including Public Health (Funded)</b>		<b>505.351</b>	<b>500.621</b>	<b>495.244</b>
<b>Expenditure Changes</b>				
Change in Housing Benefit (nil impact on reductions required)	29	-16.531	-9.765	0.000
Grant decreases exit strategies in place (one-off)	13	-4.049	-6.399	-4.857
Grant decreases exit strategies in place (on-going)	13	-1.878	-1.554	-1.303
Staffing	30	3.546	4.107	-2.072
Prices Changes	34	5.470	5.642	5.642
Levying Bodies	37	0.100	0.100	0.100
Expenditure funded from additional income included above		11.330	-0.918	-0.520
Budget Pressures	37	5.107	21.605	3.518
Savings to be identified			-21.425	-13.170
Impact of Budget Proposals		-7.825		
<b>Gross Budget</b>		<b>500.621</b>	<b>492.014</b>	<b>482.582</b>
Use of one-off Committed Reserves			-3.230	
<b>Gap Between Reductions Identified &amp; Required</b>		<b>0.000</b>	<b>0.000</b>	<b>11.939</b>
<b>Gross Budget (Total Income plus one-off uncommitted reserves)</b>		<b>500.621</b>	<b>495.244</b>	<b>482.582</b>
<b>Net Budget Requirement (including Baseline Income)</b>		<b>214.790</b>	<b>213.581</b>	<b>237.791</b>

\* Retained Business Rates increased in 2020/21 by £12m to compensate for nil RSG in this year, by £23m to compensate for nil Public Health Grant in this year and reduced by £10.5m to compensate for increased Top Up Grant in this year due to the proposed implementation of 75% Business Rates Retention.

## **REDUCTION IN GOVERNMENT GRANTS**

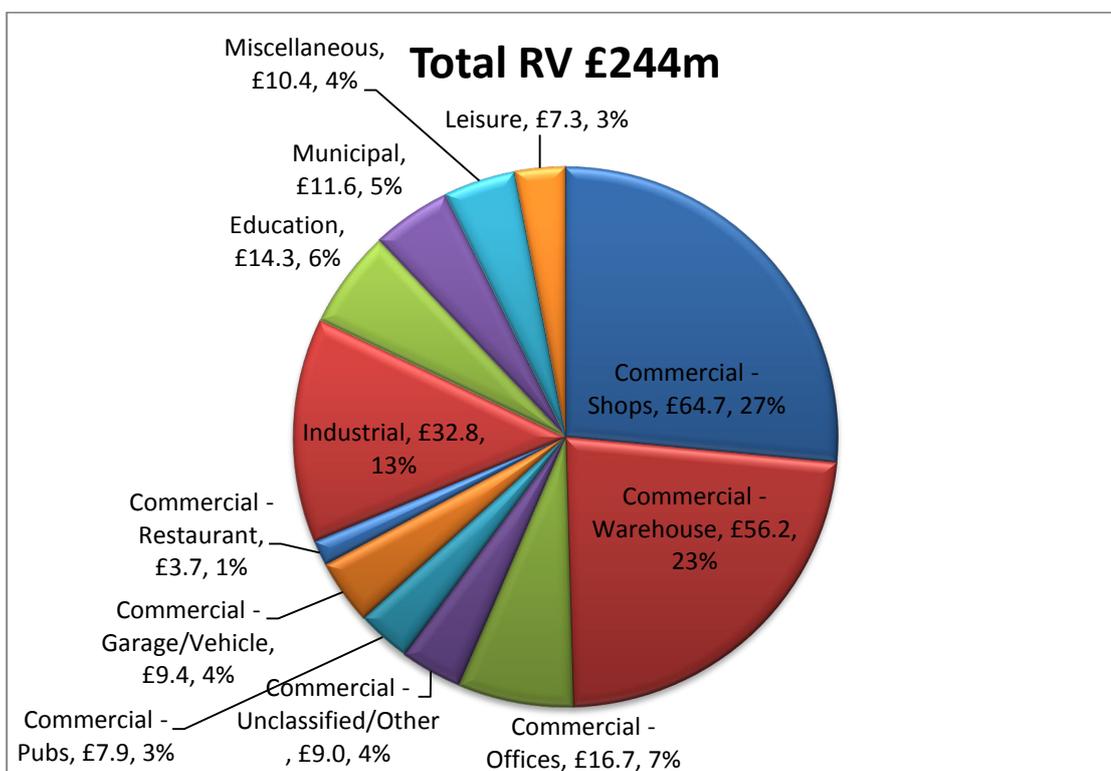
1. Over the last eight years, subsequent Governments have sought to reduce public finances in response to national and global economic events. It is expected that the austerity programme will continue for the foreseeable future for local government, e.g. the RSG cuts for 2019/20 contained in the 4-year settlement offer have not been reversed. There have been three Spending Review announcements in 2010, 2013 and 2015 covering in total the years 2011/12 – 2019/20 aimed at removing the Government's budget deficit and bringing the Government's finances back into surplus. To summarise the position: -
  - a. As part of the austerity programme designed to return the public finances to balance, subsequent Governments have reduced funding to Councils. In the Autumn Statement November 2016, the government remained committed to returning the public finances to balance, however due to the weaker growth outlook and the period of uncertainty, while the UK negotiates a new relationship with the EU the government will no longer seek to reach a fiscal surplus in this Parliament.
  - b. In the 2016/17 Finance Settlement, Government announced the opportunity for Councils to accept a multi-year settlement offer to 2019/20. As part of the move to a more self-sufficient local government, these multi-year settlements can provide the funding certainty and stability to enable more proactive planning of service delivery and support strategic collaboration with local partners. The Government have said that Councils should also use their multi-year settlements to strengthen financial management and efficiency, including by maximising value in arrangements with suppliers and making strategic use of reserves in the interests of residents. The Council accepted this offer in October 2016.
2. Prior to the General Election in June 2017, the Government consulted on changes to the local government finance system (including a review of the formula used) to pave the way for the implementation of 100% business rate retention from either 2019/20 or 2020/21. As part of this process, RSG will be phased out. In order to do this, the Government proposed new legislation in the Local Government Finance Bill. The Local Government Finance Bill was dropped from the parliamentary timetable ahead of the General Election and it was not reintroduced in the Queen's Speech and so it will not form part of the Parliamentary timetable for this session. However, the Government remain committed to local government taking greater control of their income, as outlined in the Conservative Party Manifesto. In the 2018/19 provisional Finance Settlement, Government confirmed their aim to increase business rates retention for all local authorities in 2020/21 to help meet the commitment to give local authorities more control over the money they raise locally. The government wants local authorities to retain 75% of business rates from 2020/21. This will be through incorporating existing grants into business rate retention including RSG and the Public Health Grant.
3. In response to the growing concerns of local government about the escalating costs of providing both Adult and Children's social care, the government has announced a number of one-off grants for 2018/19 and 2019/20. These grants are detailed further in paragraph 12.

4. There are 2 major reviews upcoming during 2019 that could have a significant effect on the funding available for the council: -
  - a. There will be a Spending Review in 2019 which will set out the funding available for Government Departments for 2020/21 onwards.
  - b. There will be a Fair Funding Review which will set out how the funding determined by the Spending Review 2019 will be allocated for 2020/21 onwards.

It is not yet possible to determine the impact of these wide ranging reviews. The Government aims to publish indicative allocations through a formal consultation before the 2020/21 provisional local government finance settlement but that could be as late as October 2019.
5. At this stage, the MTFF does not take account of any devolution proposals, either for the Sheffield City Region or One Yorkshire.

### **RETENTION OF BUSINESS RATES**

6. The Business Rates Retention scheme, whereby 50% of local business rates income is retained locally (the Council retains 49% and passes on 1% to the South Yorkshire Fire & Rescue Authority) and 50% is passed to Government, has been in operation since 2013/14.
7. The emphasis of these reforms is to move local government funding away from a needs based system to one based on business rates and incentivising growth in the Council Tax Base (through the operation of the New Homes Bonus).
8. The final local government finance settlement for 2013/14 set the baseline funding levels for the local retention of business rates model. The difference between each council's individual business rate baseline and their calculated baseline funding level results in either a top up or a tariff that is paid from/to councils from central government. The Council will receive top-up grant of £34.296m for 2019/20.
9. The baseline funding level has not been reset since the scheme came into operation. Central Government has announced that there will be a full reset of business rates in 2020/21. This means that any "growth" within the current business rates system up to 2019/20 will be transferred into baseline need and effectively lost to the Spending Review 2019 / Fair Funding Review. This could have a significant impact on the level of top-up grant the Council receives. Although it is not possible to estimate what the impact will be at this stage, the Council had a favourably low baseline in 2013 and could potentially see a large drop in top-up grant when the reset takes effect in 2020/21.
10. Full revaluations are carried out every three years and the last revaluation took place on 1st April 2017. The next revaluation therefore, is scheduled for 2020/21.
11. For information, the breakdown of total rateable value of Business Rates by category, based on the 2018/19 list, is shown in the chart below: -



## SPECIFIC GRANTS

12. The Council receives a number of specific grants which are non-ring fenced and can be redirected to other areas of service provision as required. It also receives some specific grants that are ring fenced and can only be used for the specific purpose set out in the grant conditions. There are far fewer specific grants than in previous Spending Review periods as Government has rolled in excess of £5 billion of these grants into the baseline income for Business Rates Retention. The largest specific grant is Public Health and this is shown separately in the MTF. In addition to Public Health, further details of the main specific grants (ring fenced and non-ring fenced) are provided below. The following table details the amounts announced for 2018/19 and the assumptions for 2019/20 - 2020/21: -

Grant	Issued By	2018/19 £m	2019/20 £m	2020/21 £m
<b>Non Ring-fenced</b>				
Extended Rights to Free Transport	DfE	0.143	0.143	0.143
Local Reform & Community Voices	DH	0.206	0.206	0.206
War Pension Disregard	DH	0.140	0.140	0.140
Local Authority Data Sharing	DWP	0.002	0.000	0.000
New Burdens Grant	DWP	0.133	0.137	0.137
Universal Credit	DWP	0.237	0.080	0.080
Verify Earnings and Pensions	DWP	0.062	0.062	0.062
Brexit Preparation Grant	MHCLG	0.105	0.105	0.000
Flexible Homelessness Support Grant	MHCLG	0.228	0.308	0.000
Homelessness Reduction Grant	MHCLG	0.072	0.089	0.000
Levy Account Surplus (c/f of 2018/19 allocation)	MHCLG	0.000	1.153	0.000
New Homes Bonus	MHCLG	4.459	4.469	3.546
Section 31 grants relating to Retained Business Rates	MHCLG	5.031	7.465	7.465

<b>Grant</b>	<b>Issued By</b>	<b>2018/19 £m</b>	<b>2019/20 £m</b>	<b>2020/21 £m</b>
Troubled Families Grant	MHCLG	1.598	0.834	0.000
<b><u>Ring-fenced</u></b>				
NPO Grant	Arts C	0.100	0.100	0.100
Additional recurrent Children's Services Trust Costs	DfE	0.207	0.191	0.191
Dedicated Schools Grant (DSG) - Central Element (Includes Early Years)	DfE	28.911	28.739	28.739
Essential Life Skills	DfE	1.750	0.000	0.000
Music Services Grant	DfE	0.438	0.438	0.438
Opp Area Social Mob Grant	DfE	3.400	2.000	0.000
Personal Adviser duty Implementation Grant	DfE	0.019	0.019	0.019
Pupil Premium Grant (Children in Care Element)	DfE	0.961	0.961	0.961
School Improvement & Brokerage Grant	DfE	0.179	0.179	0.179
SEND Implementation Grant	DfE	0.217	0.000	0.000
Staying Put Implementation Grant	DfE	0.146	0.146	0.146
Access Fund (Local Sustainable Transport)	DfT	0.422	0.358	0.000
Bikeability	DfT	0.021	0.021	0.021
Bus Service Operator's Grant - Local Authority Bus Subsidy Ring-Fenced (Revenue) Grant	DfT	0.020	0.020	0.020
Care Act Grant (Social Care in Prisons)	DH	0.343	0.343	0.343
Discretionary Housing Payments (DHPs)	DWP	0.784	0.676	0.676
Housing Benefit Subsidy Admin Grant	DWP	1.074	0.948	0.836
Independent Living Fund	DWP	0.703	0.682	0.660
Adult Social Care Grant	MHCLG	0.944	0.000	0.000
Council Tax Support Admin Subsidy	MHCLG	0.411	0.382	0.357
Improved Better Care Fund (iBCF) (March 2015 announcement)	MHCLG	7.176	12.185	14.185
Improved Better Care Fund (iBCF) (March 2017 announcement)	MHCLG	4.316	2.136	0.000
Migration Fund	MHCLG	0.332	0.308	0.000
The Private Finance Initiative (PFI) (Schools - fixed for the 25 years duration of PFI scheme)	MHCLG	3.478	3.478	3.478
Social Care Support Grant	MHCLG	0.000	2.579	0.000
Winter Pressures Grant	MHCLG	1.510	1.510	0.000
Waste Infrastructure Grant	DEFRA	2.385	2.385	2.385
Asylum Seekers (Unaccompanied Asylum Seeking Children)	HO	0.100	0.100	0.100
Independent Domestic Violence Advisors (IDVA) Grant	HO	0.010	0.010	0.010
Syrian Resettlement Programme Grant	HO	0.125	0.141	0.141

<b>Grant</b>	<b>Issued By</b>	<b>2018/19 £m</b>	<b>2019/20 £m</b>	<b>2020/21 £m</b>
Adult and Community Learning from Skills Funding Agency	BIS	0.747	0.677	0.677
Apprenticeship Levy	BIS	0.164	0.058	0.058
Higher Education Funding Council for England (HEFCE) Payments	BIS	0.179	0.179	0.179
ERDF & ESIF - Launchpad	EC	0.181	0.102	0.102
ERDF & ESIF - SCR Growth Hub	EC	0.060	0.014	0.014
ERDF & ESIF - Technical Assistance	EC	0.040	0.040	0.040
Heritage Lottery Fund	HLF	0.157	0.126	0.126
Initial Teacher Training (ITT)	NCTL	0.447	0.447	0.447
Youth Justice Board	YJB	0.604	0.604	0.604
<b>Specific Grants (Excl PH &amp; HB Grants)</b>		<b>75.477</b>	<b>78.473</b>	<b>68.011</b>

13. Subsequent grant announcements may result in additional cuts to specific grants over and above those previously identified; where this is the case it is assumed that the activities will cease and the Council will no longer incur expenditure in these areas, i.e. there will be exit strategies for all grant reductions. Exit strategies are required for the following grant reductions and therefore these are not included in the budget gap, further details are provided in the table below: -

<b>Grant Exit Strategy</b>	<b>Issued By</b>	<b>2018/19 £m</b>	<b>2019/20 £m</b>	<b>2020/21 £m</b>
<b>One-off</b>				
Adult Social Care Grant	MHCLG	-0.576	-0.944	
Ambition SCR	BIS	-0.129		
Brexit Preparation Grant	MHCLG			-0.105
Essential Life Skills	DfE		-1.750	
Flexible Homelessness Support Grant	MHCLG			-0.308
Improved Better Care Fund (iBCF) (March 2017 announcement)	MHCLG	-2.730	-2.180	-2.136
Launchpad & Growth Hub	EC	-0.081	-0.125	
Migration Fund	MHCLG			-0.308
Neighbourhood Planning Grant	MHCLG	-0.040		
Opp Area Social Mob Grant	DfE		-1.400	-2.000
S31 grant - Business Rate Inflation Compensation - Top Up	MHCLG	-0.493		
<b>On-going</b>				
Access Fund (Local Sustainable Transport)	DfT		-0.064	-0.358
Additional recurrent Children's Services Trust Costs	DfE	-0.019	-0.016	
Adult and Community Learning from Skills Funding Agency	BIS	-0.050	-0.070	
Apprenticeship Levy	BIS		-0.106	
Asylum Seekers (Unaccompanied Asylum Seeking Children)	HO	-0.090		
Dedicated Schools Grant (DSG) - Central Element (Includes Early Years)	DfE		-0.172	

<b>Grant Exit Strategy</b>	<b>Issued By</b>	<b>2018/19 £m</b>	<b>2019/20 £m</b>	<b>2020/21 £m</b>
Discretionary Housing Payments (DHPs)	DWP	-0.102	-0.108	
Heritage Lottery Fund	HLF		-0.031	
Homelessness Reduction Grant	MHCLG	-0.007	0.017	-0.089
Independent Living Fund	DWP	-0.023	-0.021	-0.022
Individual Electoral Registration	CO	-0.002		
Local Authority Data Sharing	DWP	-0.010	-0.002	
Music Services Grant	DfE	-0.003		
New Burdens Grant	DWP	-0.020		
Right Benefit Initiation (RBI)	DWP	-0.047		
SEND Implementation Grant	DfE	-0.231	-0.217	
Transitional Education Services Grant	DfE	-0.511		
Troubled Families Grant	MHCLG		-0.764	-0.834
Universal Credit	DWP	-0.085		
Youth Justice Board	YJB	-0.050		
<b>Public Health Grant</b>	<b>DH</b>	<b>-0.628</b>		
<b>Total Exit Strategies</b>		<b>-5.927</b>	<b>-7.953</b>	<b>-6.160</b>

14. Further information on other significant specific grants is provided below: -

- a. Improved Better Care Fund (iBCF) 2015 settlement – the Government provided £1.5 billion additional funding for local authorities to spend on adult social care by 2019/20. The Government has said that it recognises that authorities have varying capacity to raise council tax. The funding has been allocated to meet the pressures for Adults, Health & Wellbeing including investment in the care ladder and growth in the number of clients from projected changes in the population.
- b. Improved Better Care Fund (iBCF) 2017 settlement – The additional iBCF funding was allocated through a separate grant to local government, using a methodology which provides greater funding to those authorities which benefit less from the additional council tax flexibility for social care. This additional funding commenced in 2017/18, and must only be used for the following: -
  - Meeting adult social care need;
  - Reducing pressure on NHS, including supporting more people to be discharged from hospital when ready; and
  - Ensuring the local social care provider market is supported.

A specific Section 75 pooled budget will be completed once final funding allocations have been confirmed. The iBCF (2015 settlement and 2017 settlement) estimated spend plan for 2019/20 is detailed below: -

<b>Meeting Adult Social Care Need:</b>	<b>£m</b>
Increased Demands	6.945
Money Management	0.079
<b>Reducing pressure on NHS:</b>	
BCF Projects - Transformation Programme	3.175
<b>Ensuring local supplier market is supported:</b>	
Contract Increases	4.122
<b>Grand Total</b>	<b>14.321</b>

- c. New Homes Bonus (NHB) is a grant that was paid for 6 years by Government based on the amount of extra Council Tax revenue raised for new-build homes, conversions and long-term empty homes brought back into use. There is also an extra payment for providing affordable homes. NHB is funded by reducing the baseline funding available for Councils and as a consequence the Council is worse off because the amount deducted is significantly more than the grant received.
- i. In December 2015 the Government issued a Consultation Paper 'New Homes Bonus: Sharpening the Incentive' with the purpose of cutting the amount of grant it has to pay out as NHB. The Government response to the consultation was contained in the Provisional Settlement announcement on 15th December 2016. It reduced the number of years for which NHB is paid from the existing 6 years to 5 for 2017/18 and 4 for 2018/19 onwards and introduced a national baseline for housing growth of 0.4% which has to be exceeded before any NHB becomes available.
- ii. The NHB for the Council is £4.469m for 2019/20, which is £0.010m more compared to 2018/19.
- iii. The net grant loss is significant at £28.649m. The position is reasonably comparable with other Metropolitan Districts who also fare badly from the redistribution of grant funding, due to the relatively high levels of grant funding received and high levels of deprivation. The DCLG led evaluation of the NHB published in December 2014 concluded that the most negative impacts of the NHB were seen in authorities in the north of England and Yorkshire and the Humber. The NHB is therefore being utilised to assist with the loss in grant. Housing growth is being progressed utilising alternative funding streams. The updated grant figures are set out in the table below: -

Year	Housing Growth £m	Reimbursement Grant £m	Total Grant Receipt £m	Grant Reduction £m	Net Grant Loss £m
2011/12	0.403	0.000	0.403	1.412	1.009
2012/13	0.928	0.000	0.928	3.054	2.126
2013/14	1.314	0.565	1.879	5.312	3.433
2014/15	2.430	0.228	2.658	6.729	4.071
2015/16	3.479	0.224	3.703	8.500	4.798
2016/17	5.051	0.160	5.211	10.518	5.307
2017/18	4.946	0.173	5.119	8.868	3.749
2018/19	4.458	0.000	4.458	6.708	2.250
2019/20	4.468	0.000	4.468	6.375	1.906
<b>Total</b>	<b>27.477</b>	<b>1.350</b>	<b>28.827</b>	<b>57.476</b>	<b>28.649</b>

- d. Dedicated Schools Grant (DSG) funds the schools budget (funding for schools and services that are provided centrally to pupils, early years and high needs budgets). The initial 2019/20 Block allocations including Academies are as follows: -
- Schools Block Allocation £194.5m - this is almost entirely delegated to schools, excluding the growth fund, with budget allocations for 2019/20 due to be sent out to schools in February 2019.

- Central School Services Block £1.6m – now provided as a separate allocation to the schools block to cover services provided centrally to pupils/schools.
  - High Needs Block Allocation £31.9m
  - Early Years Block Allocation £19.1m
- e. PFI Schools - the Council entered into a PFI agreement with Government to rebuild Mexborough and Thomas Wharton Secondary Schools. The rebuilds were completed during 2008/09 and the Government will pay an annual grant of £3.478m for 25 years towards costs incurred, the final payment will be made in 2033/34.

## **PUBLIC HEALTH**

15. The Health and Social Care Act 2012 provided the statutory basis for Local Authorities to assume their new Public Health responsibilities from 2013/14. From this date the majority of Public Health functions transferred to the Council although some specialist elements of Public Health such as children's services 0-5, cancer screening etc. were retained by the NHS. Children's Public Health commissioning responsibilities for 0-5 year olds transferred from NHS England to Local Authorities on 1st October 2015 and this joins up that already done by Local Authorities for children & young people 5-19.
16. The ring fence on public health spending will be maintained in 2019/20 and Government will consult on options to fully fund local authorities' public health spending from their retained business rates receipts, as part of the move towards 75 per cent business rate retention in 2020/21. For 2019/20 the Council will have a reduction in the Public Health Grant of £0.629m.

## **THE COLLECTION FUND**

17. All Council Tax receipts and Business Rates receipts are paid into and separately accounted for in the Collection Fund. Any surplus or deficit must be shared amongst the preceptors and utilised in budget setting in the following financial year. For Council Tax the preceptors are the Council, South Yorkshire Police Authority and South Yorkshire Fire & Rescue Authority. For Business Rates the preceptors are the Council, Central Government and South Yorkshire Fire & Rescue Authority.

### **Council Tax**

18. A breakdown of the 2019/20 Council Tax income and assumptions are provided below: -

Council Tax (Band D)	£1,351.43
Band D Equivalent Properties	82,776
<b>Council Tax Income</b>	<b>£111.866m</b>
Collection Fund (Council Tax) Surplus	£2.855m
<b>Total Council Tax Income</b>	<b>£114.721m</b>

19. The assumed collection rate for Council Tax in 2019/20 is 98.6% (increased from 98% in 2018/19). Although the short term collection rate, i.e. the amount of debt collected in the year it relates to, is around 95%, the long term collection rate, i.e. the amount of debt collected in the year it relates to and subsequent years, is around 99%.
20. All changes to Council Tax, including setting the collection rate, are policy decisions but are detailed in the MTFF rather than in the budget savings at Appendix C.

## Business Rates

21. The MTFF assumes an increase of 2% per annum in the multiplier which is built into the Retained Business Rates and Top Up lines. The multiplier is based on the Consumer Price Index (CPI) for September.
22. The net Retained Business Rates income is reduced for losses on collection and losses due to appeals of approximately 1.5% and 2% respectively.
23. Any changes announced by the Chancellor that affect Retained Business Rates are accompanied by a section 31 grant to compensate Councils for any loss of income – these are shown in the Specific Grants section.
24. All other changes to Retained Business Rates, including setting the loss on collection, loss on appeals and growth, are policy decisions but are detailed in the MTFF rather than in the budget savings at Appendix C.
25. The overall reduction in Retained Business Rates income of £1.9m is largely due to central government initiatives such as the Retail Relief and Small Business Rate Relief schemes. These are fully compensated by Section 31 grants from central government as shown in paragraph 12.

## OTHER INCOME

26. Other income includes Continuing Health Care Contributions and Section 256 and Section 75 Agreements with the NHS (CCG), income from Other Local Authorities as well as income from charges made to Schools (including Academies), Housing Revenue Account, St Leger Homes and Children's Services Trust.
27. A significant Section 75 agreement is the Better Care Fund (BCF); this is where the Council has entered into a pooled budget arrangement with Doncaster Clinical Commissioning Group (CCG) for the provision of integrated health and social care services for people in the Doncaster area. The Council and the CCG have an annual agreement in place for funding these services, with partners contributing funds to the agreed budget in line with funding allocations, taking responsibility for its own deficit or surplus. The 2019/20 estimated spending plan for the BCF is detailed below: -

	£m
Falls Development Programme	0.050
Community capacity and well- being support / social prescribing	0.260
Well North Project	0.178
Community mobile day service / borough wide	0.125
Dementia mobile day services	0.045
Winter Warm	0.085
Enhancement of Dementia support services (Alzheimer's dementia cafés )	0.077
The Admiral service (making space)	0.088
Hospital based Social Workers	0.220
Home from Hospital	0.072
Telecare Strategy	0.150
HEART	0.571
Dementia Advisor	0.032
STEPS / OT service	1.567
RAPT	0.122
(Positive Steps) Social care Assessment Unit	1.797
Hospital Discharge Worker	0.028
SPOC/One Point 1	0.094

	<b>£m</b>
Intermediate Care & Service Support	0.336
Mental Health Support	0.245
PMO (Programme Management Office and Development)	0.192
Adults Health and Wellbeing – Creative Options for Learning Disability service users	0.686
CLS Community lead support	0.520
<b>Grand Total</b>	<b>7.541</b>

28. The following table sets out the Other Income for 2018/19. This is the 2019/20 baseline starting position: -

<b>Other Income</b>	<b>2019/20 £m</b>
External Recharge Income – includes charges to Schools including Academies (including for the Schools PFI), to the Capital Programme, to the Housing Revenue Account, to St Leger Homes and to the Children’s Services Trust	30.599
NHS Contributions – includes income from Continuing Health Care Contributions and Section 256 and Section 75 Agreements with NHS (Better Care Fund & Pooled Budgets)	13.028
Trading Services Income – includes fleet transport and public buildings maintenance, Street Scene and Highways operations and Commercial services.	13.878
Contributions from Other Public Bodies – includes contributions from Rotherham MBC in respect of Waste PFI credits and the Coroners Service, contributions from the Home Office for Prison Libraries, from the Police & Crime Commissioner for Community Safety and recoupment from Other Local Authorities where their children are placed in Doncaster Council maintained schools	1.634
Contributions Towards Expenditure – includes service charges and various cost recovery charges including recovery of Court costs by Local Taxation Services	3.122
Investment Interest	2.278
Developer Contributions – S106 & S38 agreements	0.142
Other Contributions – includes external income from alarm monitoring for housing associations and from energy companies in relation to feed in tariffs for solar panels	0.703
<b>Other Income</b>	<b>65.384</b>

## **HOUSING BENEFIT**

29. The 2018/19 estimated cost of £70.015m for Housing Benefit is based on an assumed 10,250 caseload for tenants in public sector accommodation and on an assumed 7,500 caseload for tenants in the private sector. The 2019/20 estimated cost of £60.250m is based on an assumed 9,000 caseload for tenants in public sector accommodation and on an assumed 5,750 in the private sector. The reduction in numbers is due to the working age customers migrating to Universal Credit, which was rolled out in Doncaster from October 2017.

## STAFFING

### Pay

30. Funding has been set aside in accordance with the recent local government circular on a national pay award. The assumptions also include increments being paid every other year; the next increments are due in April 2019 for all staff except DCST staff who will continue to receive increments annually.

### Pension

31. The assumptions on the pension contributions detailed below include the future service rate increasing to 14.9% for the period 2017/18 to 2019/20. The council has planned to phase in this increase over 3 years: 14.0% in 2017/18, 15.2% in 2018/19 and 15.5% in 2019/20 (an average of 14.9% per annum).
32. The actuarial valuation used for the period 2017/18 – 2019/20 showed the Council's Pension Fund deficit as £160m. The Pension deficit payment is based on the key membership analysis and recovering the £160m deficit over the next 18 years from 2018/19. The deficit figures include allowance for short term pay growth of 1.25% per annum for 4 years up to 2019/20.
33. The latest information from the actuary now shows that the Council's Pension Fund is no longer in deficit and has moved into surplus. Work was undertaken to safeguard the surplus until the next valuation period; therefore the MTFE assumes that the pension deficit budget can be reduced from 2020/21.

A summary of the pay inflation provided in the MTFE is detailed below: -

<b>Staffing</b>	<b>2018/19 £m</b>	<b>2019/20 £m</b>	<b>2020/21 £m</b>
Pay Inflation – based on the current national Pay Offer for 2019/20 and estimated for 2020/21	2.116	2.215	1.963
Increments	0.220	1.480	0.255
<b>Employers pension Contribution</b>			
Future Service Rate Contribution Rate (to 15.5% in 2019/20)	0.780	0.172	0.000
Employers Pension deficit saving phased	0.230	0.240	0.300
Reduce Pension deficit budget for estimated position with protection			-5.220
Future Service Rate Contribution Rate (1% increase from 2020/21)			0.630
Auto Enrolment (from 01.10.17)	0.200		
<b>Total</b>	<b>3.546</b>	<b>4.107</b>	<b>-2.072</b>

### Price Inflation

34. A proportion of Council expenditure is tied up in contracts, which have inflation increase assumptions built into the terms and conditions, e.g. Adult Social Care, Doncaster Children's Services Trust, Highways and Waste Contracts. The financial strategy assumes that these cost increases will need to be built into future projections in full. There are also a small number of areas of general expenditure on services and goods, where a general inflation factor has been estimated, based upon what is known of the market pressures and various indicators of inflation such as RPI projections, for example repairs and maintenance of buildings.

35. Dependent on the contract, inflationary increases are generally based on either the Consumer Price Index (CPI), Retail Price Index (RPI) or Retail Price Index excluding mortgage interest payments (RPIX). The table below shows an annual comparison of the different indices and various months that are commonly used in contracts: -

Month	CPI	RPI	RPIX
July 2018			3.3%
<i>July 2017</i>			3.9%
September 2018	2.4%	3.3%	3.3%
<i>September 2017</i>	3.0%	3.9%	4.1%
December 2018		2.7%	
<i>December 2017</i>		4.1%	
March 2019 estimate			3.3%
<i>March 2018</i>			3.4%

36. The cost of price inflation for 2018/19 was £5.5m, including £3.0m for Adult Social Care contracts. The various inflation indicators shown in the table above have nearly doubled since last year. It is assumed that £3.0m will be needed in 2019/20 for Adult Social Care contracts and a further £2.6m needed for other inflation. A summary of the inflation to be provided in 2019/20 is provided below. No inflation is applied for expenditure areas not mentioned below: -

Category	£m
Adults Contracts (Various %)	3.000
<b>Other Inflation</b>	
Apprenticeship Levy (2%)	0.009
Building Repairs & Maintenance (Various %)	0.042
Business Rates (2.4%)	0.050
Coroners (2%)	0.005
CYPS Placements (Various %)	0.043
Elections (19.02%)	0.018
Electricity (11%)	0.113
Electricity (Street Lighting) (15%)	0.206
FM Catering Provisions (5%)	0.008
Gas (4.5%)	0.015
Grounds Maintenance (2%)	0.015
Highways Contracts (2.62%)	0.130
ICT Contracts (0.41%)	0.007
Insurance (Various %)	0.071
Landfill Tax (3.2%)	0.001
Lift Contracts (3.3%)	0.029
Members Allowances (2%)	0.020
Other Energy Costs (Various %)	0.002
Pension / Retirement Costs (2.4%)	0.126
Racecourse Joint Venture (3.3%)	-0.005
Rents (3.3%)	0.002
Rotherham Payroll Contract (3.3%)	0.048
Schools Catering Provisions (5%)	0.159
SLHD Management Fee (4.1%)	0.041
Transport (Various %)	0.198
Waste Collection Contracts (3.3%)	0.179
Waste Disposal Contracts (3.3%)	0.310
Waste Management Contracts (3.3%)	0.084

<b>Category</b>	<b>£m</b>
Water (2.7%)	0.006
DCST Inflation	0.526
Insurance Premium Tax	0.010
MRP Inflation	0.114
Transport	0.060
<b>Subtotal Other Inflation</b>	<b>2.642</b>
<b>Total Price Inflation</b>	<b>5.642</b>

## **BUDGET PRESSURES**

37. The service pressures are estimated at £21.6m for 2019/20 and £3.5m for 2020/21; these are detailed at Appendix B. All service pressures are robustly challenged to ensure that they are absolutely necessary for on-going delivery of Council services. The MTFF also provides £0.1m for levy increases.

**Council Tax Comparators**  
**(Metropolitan Districts & Unitary Authorities Band D Council Tax)**

		<b>2018/19 Band D Council Tax £</b>			<b>2018/19 Band D Council Tax £</b>			<b>2018/19 Band D Council Tax £</b>
1	Windsor & Maidenhead	1,008.16	32	Warrington	1,394.59	63	Bury	1,506.64
2	Trafford	1,242.64	33	Poole	1,399.68	64	Leicester	1,506.98
3	Telford & Wrekin	1,261.20	34	St Helens	1,404.07	65	South Tyneside	1,507.58
4	Bracknell Forest	1,265.94	35	Cheshire East	1,404.28	66	Blackpool	1,511.14
5	Stoke-on-Trent	1,267.72	36	East Riding of Yorkshire	1,406.45	67	Sheffield	1,513.92
6	Dudley	1,271.53	37	Tameside	1,412.94	68	Durham	1,515.05
7	<b>Doncaster</b>	<b>1,287.20</b>	38	Wiltshire	1,414.57	69	Salford	1,516.80
8	Thurrock	1,287.81	39	Barnsley	1,419.73	70	Redcar & Cleveland	1,516.86
9	York	1,288.38	40	Nth Lincolnshire	1,429.46	71	Rochdale	1,521.43
10	Wigan	1,290.03	41	Wokingham	1,433.89	72	North Tyneside	1,522.53
11	Peterborough	1,305.34	42	Luton	1,435.30	73	Sefton	1,524.71
12	Swindon	1,313.73	43	Bournemouth	1,438.92	74	Wolverhampton	1,540.21
13	Birmingham	1,315.22	44	South Gloucestershire	1,441.07	75	Stockton-on-Tees	1,543.88
14	Solihull	1,319.77	45	Knowsley	1,441.95	76	Brighton & Hove	1,549.37
15	Southend-on-Sea	1,322.82	46	Herefordshire	1,443.95	77	Isle of Wight Council	1,552.67
16	Manchester	1,324.54	47	Calderdale	1,445.74	78	Oldham	1,562.04
17	Wakefield	1,331.31	48	Cheshire West and Chester	1,447.83	79	Middlesbrough	1,566.40
18	Kingston-upon-Hull	1,331.45	49	Bolton	1,453.75	80	Coventry	1,574.23
19	Slough	1,331.89	50	Torbay	1,459.40	81	Reading	1,579.99
20	Bradford	1,333.21	51	West Berkshire	1,461.51	82	Newcastle-upon-Tyne	1,580.94
21	Shropshire	1,334.96	52	Darlington	1,461.93	83	Stockport	1,597.71
22	Portsmouth	1,336.61	53	Kirklees	1,465.74	84	Liverpool	1,602.16
23	Leeds	1,339.89	54	Blackburn with Darwen	1,466.00	85	Hartlepool	1,622.02
24	Milton Keynes	1,341.55	55	Cornwall	1,468.50	86	Rutland	1,624.14
25	North Somerset	1,341.61	56	Plymouth	1,470.38	87	Bristol	1,625.94
26	Sandwell	1,347.71	57	Bedford	1,470.88	88	Northumberland	1,633.66
27	Bath & North East Somerset	1,347.89	58	Rotherham	1,478.01	89	Walsall	1,648.71
28	Sunderland	1,359.43	59	Wirral	1,479.19	90	Gateshead	1,686.63
29	Medway	1,374.28	60	NE Lincolnshire	1,485.73	91	Nottingham	1,688.45
30	Derby	1,375.93	61	Cen Bedfordshire	1,485.78			
31	Halton	1,377.88	62	Southampton	1,490.94			

## Grants to 3rd Sector Organisations

Directorate	Grant Recipient	Service Provided/Update	2017/18 Budget	2018/19 Budget	2019/20 Budget	Note
A,H&WB	<b>Citizens Advice Bureau</b> (Mexborough/ North East)	The two CAB's provide advice services facing a range of issues such as debt, homelessness prevention, immigration, employment, benefit and consumer issues. They also act as a referral and sign-posting organisation to more specialist advice across a range of public sector services and other voluntary organisations. They also raise other funding streams to benefit the residents of Doncaster. (Savings of £130k have been made in 2010/11 and a further £32k in 2015/16. There is a £40,380 recharge to the HRA for Corporate & Democratic Core services)	152,150	152,150	152,150	No change proposed for 2019/20. However, in year, a briefing paper will be developed in consultation with the incumbent provider setting out proposals for future service delivery including how the service will be commissioned and tendered going forward. This is in line with the policy to more clearly commission and contract service activity, which provides greater certainty and continuity of provision of service for both the service provider (voluntary sector) and service users.
LO-CYP	<b>Doncaster Community Arts (DARTS ) Teacher in Role Project</b> (funded from the DSG)	Through targeted support for Y3/4 pupils by using creative drama based approaches to improve writing skills. Working in role will provide exciting and purposeful contexts for children to develop key skills in reading & writing. This project aligns very closely with Doncaster LA's Raising Achievement and Aspirations Strategy which has the development of wider literacy skills as a key priority.	45,176	22,588	0	This grant has now ended.
LO-CYP	<b>Partners in Learning</b> (funded from the DSG)	The transfer of services to Partners in Learning for the academic year 2016/17, set out in the 19th July 2016 Cabinet report "Deployment of School Improvement Functions to Partners in Learning Teaching School Alliance 2016/17", enabled the continued delivery of a cohesive and robust delivery of school improvement in line with DfE's requirement for cessation of the LA's duty by September 2017.	301,581	236,244	96,162	The Standards and Effectiveness Partner (StEP) function was transferred, along with funding for the 2016/17, 2017-18 and 2018-19 academic years. Grant funding of £283,568 (£187k in 2018/19, £96k in 2019/20) relates to the 2018/19 academic year and is a 1 year continuation, needed to ensure the effective transfer of the function, with the grant amount based on the number of maintained schools as at 1st September 2018. Funding has been provided through School Forum (Dedicated Schools Grant) agreement on 11th April 2018. Payments are made in termly installments with 2 payments for the 18-19 academic year in 2018-19 and 1 payment in 2019-20 financial year. No further requests are expected to go to School Forum
LO-CYP	<b>Partners in Learning</b> (funded from the DSG)	Partners in Learning is an inclusive teaching school alliance working with schools from all phases. Their vision is to create a sustainable, inclusive and productive partnership utilising the expertise from across the alliance which will lead to the improvement of teaching and learning and improved outcomes for pupils across all schools within the Teaching School Alliance.	124,000	124,000	0	This grant is expected to be fully traded with schools for the 2019-20 academic year.
LO-CYP	<b>Expect Youth (previously known as Strategic Youth Alliance)</b>	Expect Youth is a new, non-profit venture, consisting of a range of partners actively engaged in the youth agenda to act as a capacity building and innovation body for people and organisations who create positive activities and personal development opportunities for young people in Doncaster. The funding will be used to support local youth provision through capacity building, the provision of seed funding and the development of a diverse program for young people ranging from social engagement to social enterprise.	150,000	75,000	0	Grant funding of £475k to be paid over 3 years was agreed in the 18th October 2016 Cabinet report "Strategic Youth Alliance". The final Grant payment of £75k was paid in 2018/19. From 2019/20 onwards EXPECT Youth are self sustainable following successful bids for external Grant funding.
A,H&WB	<b>Doncaster Community Arts (DARTS)</b>	Through active participation in a huge range of different art forms, Darts enables people of all ages and abilities from different backgrounds to build their confidence and skills to play a crucial role in the cultural, economic and social regeneration of their communities.	43,500	43,500	43,500	No change proposed for 2019/20. It is important to be maintained for now as it can be used to demonstrate match against new funding opportunities through the culture 2020 development work.

**Grants to 3rd Sector Organisations**

Directorate	Grant Recipient	Service Provided/Update	2017/18 Budget	2018/19 Budget	2019/20 Budget	Note
A,H&WB	<b>Doncaster Victim Support</b>	Doncaster Victim Support will provide victims or witnesses of crime with support and information to deal with the harmful effects of their experiences within 48 hours of receiving a referral. The grant pays for a contribution to rent of the premises, utilities, postage, stationery, cleaning, volunteer expenses and recruitment, staff recruitment and locum cover. Trained volunteers work as restorative justice workers under the supervision of the Restorative Justice co-ordinator to deal with low level crime and neighbour disputes.	18,000	18,000	0	This grant will cease in 2019/20. Alternative accomodation has been offered to assist Victim Support to continue without this grant. Saving will contribute towards the 19/20 Community Safety Savings target.
A,H&WB	<b>Doncaster Rape and Sexual abuse Counselling Centre (DRASAC)</b>	DRASAC receive this grant as a contribution towards their provision of specialist counselling service for victims of sexual abuse. This includes children from the age of 5 yrs. This is a historic voluntary sector grant which has been reduced over recent years– services for sexual abuse have never been commissioned by Doncaster Council.	27,520	27,520	27,520	This grant will continue in 2019/20.
A,H&WB	<b>Doncaster Rape and Sexual abuse Counselling Centre (DRASAC)</b>	DRASAC receive this grant as a contribution towards their two Independent Sexual Violence Advocates. (ISVA).	65,000	45,000	45,000	This grant will continue in 2019/20.
A,H&WB	<b>Borough Wide Day Centres Age UK</b>	Commissioning of a mobile day care service that delivers a wide range of day care opportunities to the people of Doncaster. Funded from Better Care Fund (BCF).	125,000	125,000	125,000	No change proposed for 2019/20.
LO-CYP	<b>Doncaster Skills Academy (Doncaster Chamber)</b>	The grant will provide the match funding for the Edge Foundation Grant, which will support continued growth of 'bridging the gap' activities for years 10-13 in every Secondary school (targeting 18,000 learners). The investment will facilitate engagement with businesses, support the development of resources and toolkits and promote the new opportunities that are being created for young people in Doncaster. The grant will only be provided if the Edge Foundation Grant is successful and a funding agreement would be put in place with clear monitoring on outcomes; if the application is unsuccessful DMBC will explore – with partners – other opportunities for enhancing 'bridging the gaps' activities.	75,000	75,000	0	No grant is expected for 2019-20
<b>Total Grants to 3rd Sector</b>			<b>1,126,927</b>	<b>944,002</b>	<b>489,332</b>	

## Fees &amp; Charges Summary 2019/20

Directorate	Service	Narration	2018/19 Budget £	2019/20 Proposed Average Change %	2019/20 Proposed Budget Change £
Adults, Health & Wellbeing	Allotments	Charges increased by 3%	37,390	3.0%	1,120
Adults, Health & Wellbeing	Libraries	Fees held at 2018/19 levels in most cases as activity would decrease if fees increased, therefore reducing income generated. Fees have been increased/rounded up where possible but in many cases remain the same as an increase of a few pence causes cash handling problems. Increases greater than 3% largely result from the rounding to the next appropriate denomination where that level of fee is considered to be sustainable. The microfilm charges have not been increased, as the cost of changes to equipment would be prohibitive. The planning charge is in conjunction with planning department and has not changed. The image usage charges are considered to be high so have not been changed. The Diocesan and GRO certificates are stipulated by the Church of England authorities and the General Register Office (London) so they can't be changed.	42,510	0.9%	850
Adults, Health & Wellbeing	Museums	There have been some changes in line with the general 3% guidance; however, given some large increases last year in the weddings income streams these have been left unchanged. Changes to the not for profit room hire have been left as is.	74,170	1.8%	1,300
Adults, Health & Wellbeing	Safer Communities	This covers alley gate keys. No increase as costs assumed not to increase.	0	0.0%	0
Adults, Health & Wellbeing	Translation Services	Hourly rate remains the same to remain commercially viable.	104,290	0.0%	0
Regeneration & Environment	Bereavement - Burial	Charges have generally been increase by 3% and rounded but in some cases further changes have been made to bring charges in line with costs or to increase sales, which leads to the overall reduction in the Proposed Average Change percentage. The charges for surrounding Local Authorities have been reviewed and Doncaster's charges are now more in line with them. Child related services are free of charge.	739,950	-0.1%	17,590
Regeneration & Environment	Bereavement - Cremation	Charges have generally been increase by 3% and rounded but in some cases further changes have been made to bring charges in line with costs or to increase sales. The charges for surrounding Local Authorities have been reviewed and Doncaster's charges are now more in line with them. Child related services are free of charge.	2,169,670	3.6%	68,900
Regeneration & Environment	Bereavement - Memorial Items	Charges have generally been increase by 3% and rounded but in some cases further changes have been made to bring charges in line with costs, which leads to the lower overall Proposed Average Change percentage. The charges for surrounding Local Authorities have been reviewed and Doncaster's charges are now more in line with them.	100,900	1.7%	6,070
Regeneration & Environment	Bereavement - Mausoleums	The service have been struggling to make any sales in this area and have such have decided to publish as 'Price on application' in an attempt to tailor the service and attract interest.	770	0.0%	0

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Directorate	Service	Narration	2018/19 Budget £	2019/20 Proposed Average Change %	2019/20 Proposed Budget Change £
Regeneration & Environment	Building Control	The Trading element of Building Control fees represents 92% of the fee income budget. Increases in charges are being made to maintain parity with other South Yorkshire Local Authority Building Control teams and competitors in the private sector and average out at 10%. Charges at Doncaster have remained static since 2013 as customer choice was at that time very much based on cost, however the Building Control Ethos of quality has prevailed and given opportunity to raise these as previously mentioned. The increases address shortfalls against current income budgets rather than contributing to the fees and charges target. The non-trading element of Building Control fees represents only 8% of the fee income budget. These have been increased by 3% and then rounded to the nearest £1.	537,930	5.5%	800
Regeneration & Environment	Built & Natural Environment	Most fees increased by 3% and rounded up to the nearest £5.	7,870	3.3%	280
Regeneration & Environment	Car Parking - Permits	No increase proposed so as not to deter usage.	9,140	0.0%	0
Regeneration & Environment	Car Parking - Residents Permits	No increase applied to resident parking permits in 2019/20 following a 4% increase in 2018/19.	108,360	0.0%	0
Regeneration & Environment	Car Parking - Staff & Partners Parking	Fees have generally increased by 3% and rounded to denominations of whole pounds or fifty pence.	248,000	4.8%	0
Regeneration & Environment	Car Parking - Off Street Charges	Increase to charges at Colonnades, Wood Street and Thorne Road Car Parks to bring in line with other local parking. Significant reduction to charges at Council House and Scarborough House (Saturdays only) to increase usage of these car parks. Other fees to remain the same so as not to deter usage.	1,310,940	-0.2%	11,880
Regeneration & Environment	Car Parking - On Street Charges	Proposed not to apply increase as this would mean more coins used; machines would have to be emptied more often and would not be cost effective.	208,530	0.0%	0
Regeneration & Environment	Car Parking - Civic Quarter Multi-Storey	Increases already agreed as part of decisions in taking ownership of the Civic Quarter Multi Storey Car Park.	467,510	6.8%	0
Adults, Health & Wellbeing	Cusworth Hall Car Park	No change proposed as it continues to be a concern that any increase would discourage visitors and lead to an increase of parking in the village and surrounding roads. No activity data as the parking machines do not collect this data at the moment.	60,000	0.0%	0
Regeneration & Environment	Civic Catering	Catering charges to staff/public mainly at the Vibe, Café Culture, Mary Woollett Centre and the Mansion House. Fees have increased by 3% and rounded to the nearest 5p or 50p as appropriate.	271,810	3.0%	9,010
Regeneration & Environment	Development Management	Pre Application fees have been increased by 3% and rounded to the nearest 50p or £1 as appropriate. Statutory Fees are set by Central Government with a national increase of 20% implemented from January 2018. There is no change in the fee between 2018/19 and 2019/20.	1,572,690	1.5%	1,500

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Directorate	Service	Narration	2018/19 Budget £	2019/20 Proposed Average Change %	2019/20 Proposed Budget Change £
Regeneration & Environment	Environment Public Health	To reflect cost recovery, fees have either been increased by 3% and rounded upward to the nearest 10p or remain the same.	13,660	1.3%	1,040
Regeneration & Environment	FLAG - leaflets	Fees increased by 3% rounded upwards.	26,100	5.2%	4,660
Regeneration & Environment	FLAG - Litter fixed penalty notices	Statutory Fees set by Central Government. DMBC are charging the upper limit for all FPN's (except Fly Postering) but we offer a discount if paid within 28 days to encourage payment rather than the more costly method of going through court to recover the charge. Fly postering remains at £80 due to objection from local businesses.	449,820	0.0%	0
Regeneration & Environment	Food Safety & Education	Charges have been increased by 3% and rounded to the nearest £1. Level 2 Emergency First Aid at Work reduced to £58 to become competitive with external companies.	37,550	1.4%	0
Regeneration & Environment	Food Control	Prices increased by 3% rounded.	16,030	3.0%	340
Regeneration & Environment	Facilities Management - Other Room Hire	Fees increased by 3% and rounded to the nearest £1.	12,000	3.9%	0
Regeneration & Environment	Gypsy & Traveller Rents / Static Caravan Sites	Legislation only allows increase in line with the RPI available at the annual review date, which is 2.7% (Dec RPI).	319,690	2.7%	1,030
Regeneration & Environment	Highways Licences & Permits	Licences are run on a cost recovery basis in accordance with legislation. Streetworks permits are not increasing as to do so would risk income exceeding expenditure.	583,630	1.0%	16,080
Regeneration & Environment	Homelessness	The value of the charge is based on the rental charge for any temporary accommodation property plus a daily service charge. A new daily service charge was approved from December 2018. The overall charges for each property aren't published due to confidentiality.	0	0.0%	0
Regeneration & Environment	Landlord Licences	Selective licence fees are for a fixed 5 year period with the current value not due for change in 2019/20. No increase proposed for HMO's.	2,000	0.0%	0
Regeneration & Environment	Taxi Licencing	Not allowed to generate a surplus, so limited to cost recovery; therefore, only small realignments in selected fees proposed averaging at c. 3%.	347,550	3.1%	9,310
Regeneration & Environment	Miscellaneous Licences	A number of fees are statutory charges where a maximum limit is determined by central government - many are decided jointly with other South Yorkshire authorities and/or are close to the maximum limit. The Council must also not be seen to generate surplus income from its licensing activities nor must it be seen to be using fees to support the enforcement activity against unlicensed individuals/businesses. Where possible selected increases have been made but this limits the budget uplift possible.	351,080	1.1%	1,840
Regeneration & Environment	Mansion House	Fees have been restructured. Significant increases reflect the need to recover out of hours costs.	6,320	3.3%	5,250

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Directorate	Service	Narration	2018/19 Budget £	2019/20 Proposed Average Change %	2019/20 Proposed Budget Change £
Regeneration & Environment	Markets	No increase to Doncaster Markets charges are proposed for 2019/20 due to the continuation of falling numbers of traders. 3% increase at Rossington Market and Mexborough Outer Market. Car Boot fee cannot be increased at the Keepmoat until 2021/22 as per the lease agreement.	1,162,500	1.6%	540
Regeneration & Environment	Mary Woollett Centre	Fees have been restructured. Savings proposals include charging the Children's' Trust for Rooms.	4,370	3.0%	0
Regeneration & Environment	Parks & Playing Fields	Most services have been increased by 3.0% and rounded but for some small fees it is impractical to increase the price and would not result in any appreciable increase in income. The hire charges for senior pitches are all subsidised and junior provision for free pitches is a mayoral commitment from previous years.	25,190	3.2%	770
Regeneration & Environment	Pest Control	Fees generally increased by 3% and rounded. Larger increases for Bedbugs reflect higher costs of the service. Bedbugs do not constitute a public health concern, as they do not carry any blood-borne diseases between hosts; however, they are very unpleasant and due to their persistence lead to a high staff cost due to two members of staff required. A comparison with other Local authorities has shown some do not treat bedbugs as it is not viable for them, others charge at the market rates, taking into account treatment times; a benchmarking exercise across the region has ascertained Doncaster is well positioned to justify higher % increase in these fees.	79,340	4.4%	3,520
Regeneration & Environment	Pollution Prevention & Control	Statutory fees, charges based on rates confirmed by DEFRA August 2017. Revised figures expected to be announced March 2019.	42,580	0.0%	0
Regeneration & Environment	Health & Safety Courses	The service is currently being restructured under a new delivery model following closure of Bentley Training Centre, with courses now being offered by the Health & Safety Team. Due to the changes in delivery model it is not felt that an increase in fee is sustainable until continued take up is assured.	60,990	0.0%	0
Regeneration & Environment	Town Centre Management	Most fees have been increased by 3% and rounded to the nearest 50p. Pavement café licences remain the same to promote take up.	25,300	3.0%	760
Regeneration & Environment	Trading Standards	Fees generally increased by 3% and rounded. The increases address shortfalls against current income budgets rather than contributing to the fees and charges target.	54,050	1.8%	0
Regeneration & Environment	Transport Services Fees	Driving Assessments for Taxis and Private Hire Vehicles are not proposed to be increased to remain competitive, this only represents £4.8k of the budget. MOT Fees, no increase proposed. MOT service offered locally by numerous providers at a lower price and need to remain competitive. Increases greater than 3% have been made for Staff Vehicle Hire, to bring closer to market rates and Private Vehicle Repair, to ensure costs are recovered.	54,800	2.9%	0
Regeneration & Environment	Waste & Recycling	Fees have been increased in line with the 3.7% applied to the waste collection contract with SUEZ. Charges for Bulky collections have been increased to reduce the subsidised cost to DMBC. Increase for additional bins have been increased from £32 to £40 to factor in the expected additional disposal costs likely to arise by giving customers the additional capacity.	2,412,900	4.2%	108,410

**Appendix G**

<b>Directorate</b>	<b>Service</b>	<b>Narration</b>	<b>2018/19 Budget</b> £	<b>2019/20 Proposed Average Change</b> %	<b>2019/20 Proposed Budget Change</b> £
Corporate Resources	Blue Badge Scheme	Statutory fee set by Central Government. The 2018/19 charge is not expected to change for 2019/20	46,130	0.0%	2,020
Corporate Resources	Land Charges	Government guidance requires the fee to be calculated to ensure no profit is achieved. Increase in estimated activity covers any increase in cost for 2019/20, so no change proposed to the fee value.	140,000	0.0%	2,180
Corporate Resources	Registrars	Existing Statutory fees remain the same for 2019/20. The majority of non-statutory fees have increased by 3%, subject to some rounding to the nearest £5. The exceptions are higher rises for Individual Citizenship Ceremonies and Change in Name deeds to bring them in line with local solicitors charges. Some new fees have been introduced and other fees have been restructured in line with recently received guidance.	524,130	1.6%	12,250
Learning & Opportunities (CYPS)	Attendance	The Fixed Penalty Notices are statutory fees set by Central Government. Chaperone license including Disclosure and Barring (DBS) check for volunteers whilst working with children involved in performing increased to £28 per application.	170,000	1.9%	200
			<b>15,040,140</b>		<b>289,500</b>

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Directorate	Service	Narration	2018/19 Budget £	2019/20 Proposed Average Change %	2019/20 Proposed Budget Change £
<b>Not included in the fees and charges additional income, as already included in budget proposals</b>					
Adults, Health & Wellbeing	Social Care	<p>The charges for day care, home care, supported living and residential care are based on the actual cost of care which is used to calculate how much individuals receiving packages of support will pay. The client contributions are charged in accordance with the Council's 'Charging and Financial Assessment for Adult Care and Support' policy. The policy ensures that people are only required to pay what they can afford towards their care and support, and people are entitled to financial support based on a means-test.</p> <p>Community &amp; Day Centre hourly charges and Supported Living Sleep-in Fees are detailed in the list of exceptions.</p>			
Adults, Health & Wellbeing	In-house Supported Living				
Adults, Health & Wellbeing	Residential Services				
Adults, Health & Wellbeing	Self Support/Group Homes Rents				
Adults, Health & Wellbeing	HEART service				
Adults, Health & Wellbeing	Day Care Charges				
Adults, Health & Wellbeing	Home Care Charges				
Adults, Health & Wellbeing	Residential Care Services				
Adults, Health & Wellbeing	Community & Day Centre Room hire				
Adults, Health & Wellbeing	Day Care Transport				

<b>Fees &amp; Charges 2019/20 Extract Showing New Fees and Exceptions</b>	<b>Unit / New</b>	<b>Charge from 1st April 2018 £</b>	<b>Charge from 1st April 2019 £</b>
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### **ADULTS & COMMUNITIES**

#### **Community & Day Centre Hourly Charges**

Community Group < 25 people		5.00	6.00
Community Group > 25 and < 40 people		10.00	11.50
Voluntary Sector < 25 people		10.00	11.50
Voluntary Sector > 25 and < 40 people		20.00	23.00
Profit Making < 25 people		20.00	23.00
Profit Making > 25 and < 40 people		25.00	28.00

#### **Supported Living**

Sleep in Fee		35.00	80.44
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### **CORPORATE RESOURCES**

#### **REGISTRARS**

#### **Civil Naming/Renewal of Vows**

Wednesday (Registry Office)	New Specific Fee for day and place		50.00
Thursday (Priory Place)	New Specific Fee for day and place		150.00
Friday (Priory Place)	New Specific Fee for day and place		250.00
Saturday AM (Priory Place)	New Specific Fee for day and place		250.00
Saturday PM (Priory Place)	New Specific Fee for day and place		350.00
<b>Premium Marriage/ Civil Package - Priory Suite</b>			
Sunday	New		450.00

<b>Fees &amp; Charges 2019/20 Extract Showing New Fees and Exceptions</b>	<b>Unit / New</b>	<b>Charge from 1st April 2018 £</b>	<b>Charge from 1st April 2019 £</b>
<b>Other Fees</b>			
Individual Citizenship Ceremonies		133.00	140.00
Change of Name Deed		43.00	50.00
Copy Certificates - Standard	New		10.00
Postage - Standard	New		1.00
<b>Statutory Fees</b>			
Birth, Death or Marriage Certificate	New single fee		11.00
Copy Certificates Priority issue - same day return of post (Priority Next Day)	New Statutory Fee		35.00
Registration correction - where customer is at fault (SR)	New specific fee (previously combined)		75.00
Registration correction - where customer is at fault (GRO)	New specific fee (previously combined)		90.00
Consideration of divorce papers from outside UK (SR)	New specific fee (previously combined)		50.00
Consideration of divorce papers from outside UK (GRO)	New specific fee (previously combined)		75.00
Space 17 amendments (change in child forenames within first year after registration - fee excludes replacement certificates)	New specific fee (previously combined)		40.00

<b>Fees &amp; Charges 2019/20 Extract Showing New Fees and Exceptions</b>	<b>Unit / New</b>	<b>Charge from 1st April 2018 £</b>	<b>Charge from 1st April 2019 £</b>
<b><u>REGENERATION &amp; ENVIRONMENT</u></b>			
<b>BEREAVEMENT SERVICES</b>			
<b>Independent funerals</b>			
<b>Burial:</b>			
Late Charge for turning up to scheduled burial booked (15mins late)		70.00	50.00
Duplicate grave deed		38.00	30.00
On site meeting request			
Outside Cemeteries	New		40.00
Rose Hill	New		20.00
Fee for late Burial or Cremation Paperwork		70.00	75.00
No show charge for appointments made for either burial of remains or scattering appointment		67.00	50.00
<b>Cemetery Permits:-</b>			
Permit for double headstone (to be placed over 2 graves)		436.00	402.50
Permit for triple headstone (to be placed over 3 graves)	New		533.60
Permit for triple kerbset (to be placed over 3 graves)	New		408.50
Permit for replacement headstone		32.00	34.00
Permit for vase (size up to 12" x 12")		32.00	34.00
Permit for additional inscription on a vase		13.00	14.00
<b>Cremation:</b>			
Additional Chapel Time (20 minutes)		265.00	280.00
Over running on cremation time		64.00	70.00
Bearers for cremation (when available)		37.00	30.00
Scattering remains from elsewhere		90.00	95.00
Use of chapel organ		13.00	15.00
Certificate of cremation		22.00	25.00
Genealogy search (per person)		27.00	30.00
Velvet bags		17.00	18.00
Environmental containers		17.00	18.00

<b>Fees &amp; Charges 2019/20 Extract Showing New Fees and Exceptions</b>	<b>Unit / New</b>	<b>Charge from 1st April 2018 £</b>	<b>Charge from 1st April 2019 £</b>
<b>Memorials: -</b>			
Extra lines per entry in books and cards		22.00	23.00
Bronze tablet on path kerb renewal - 10 years	New		180.00
Ornamental tree with bronze or granite tablet renewal - 10 years	New		450.00
Granite vases for path side renewal - 10 years	New		415.00
Childs hand or mushroom memorial renewal - small plaque - 10yrs	New		153.00
Childs hand or mushroom memorial renewal - medium plaque - 10yrs	New		202.00
Childs hand or mushroom memorial renewal - large plaque - 10yrs	New		234.00
Granite plaques on scatter monument or barbican renewal 10 years	New		384.00
Granite plaque on wishing well renewal 10 years	New		200.00
Rose tree - 5 years		229.00	240.00
Rose shrub or miniature shrub - 5 years		133.00	140.00
Rose tree or shrub labels allowing 4 line inscription		37.00	40.00
Metal vases for cemetery/crematorium plots		17.00	10.00

## **BUILDING CONTROL**

### **Erection or extension of a non exempt attached or detached domestic garage or carport or having a floor area 36- 100m<sup>2</sup>.**

Amount of Inspection Charge		172.00	200.00
Building Notice or reservation Charge including VAT		322.00	350.00
Amount of Regularisation Charge (No VAT)		322.00	350.00

### **Conversion of a domestic garage to create a habitable space**

Amount of Inspection Charge		107.00	150.00
Building Notice or reservation Charge including VAT		257.00	300.00
Amount of Regularisation Charge (No VAT)		257.00	300.00

### **Any extension of a dwelling with an internal floor area of which does not exceed 10m<sup>2</sup>. that extension**

Amount of Inspection Charge		139.00	200.00
Building Notice or reservation Charge including VAT		289.00	350.00
Amount of Regularisation Charge (No VAT)		289.00	350.00

<b>Fees &amp; Charges 2019/20 Extract Showing New Fees and Exceptions</b>	<b>Unit / New</b>	<b>Charge from 1st April 2018 £</b>	<b>Charge from 1st April 2019 £</b>
<b>Any extension of a dwelling with an internal floor area between 10m<sup>2</sup> and 40m<sup>2</sup></b>			
Amount of Inspection Charge		273.00	350.00
Building Notice or reservation Charge including VAT		423.00	500.00
Amount of Regularisation Charge (No VAT)		423.00	500.00
<b>Any extension of a dwelling with an internal floor area between 40m<sup>2</sup> and 60m<sup>2</sup>.</b>			
Amount of Inspection Charge		357.00	450.00
Building Notice or reservation Charge including VAT		507.00	600.00
Amount of Regularisation Charge (No VAT)		507.00	600.00
<b>Any extension of a dwelling with an internal floor area between 60m<sup>2</sup> and 100m<sup>2</sup>.</b>			
Amount of Inspection Charge		407.00	520.00
Building Notice or reservation Charge including VAT		557.00	670.00
Amount of Regularisation Charge (No VAT)		557.00	670.00
<b>Installation of up to 5 domestic replacement window/s and door/s</b>			
Building Notice or reservation Charge including VAT		88.00	100.00
Amount of Regularisation Charge (No VAT)		88.00	100.00
<b>Any alteration of a dwelling creating one or more rooms in roof space, including means of access.</b>			
Amount of Inspection Charge		273.00	370.00
Building Notice or reservation Charge including VAT		423.00	520.00
Amount of Regularisation Charge (No VAT)		423.00	520.00
<b>Any other domestic alterations, installation of fitting or work not covered in the above categories where the estimated cost of the work does not exceed £2,000.</b>			
Amount of Plan Charge		154.00	170.00
Building Notice or reservation Charge including VAT		154.00	170.00
Amount of Regularisation Charge (No VAT)		154.00	170.00

Fees & Charges 2019/20 Extract Showing New Fees and Exceptions	Unit / New	Charge from 1st April 2018 £	Charge from 1st April 2019 £
<b>Any other domestic alterations, installation of fitting or work not covered in the above categories where the estimated cost of the work exceeds £2,000 but does not exceed £5,000.</b>			
Amount of Plan Charge		188.00	250.00
Building Notice or reservation Charge including VAT		188.00	250.00
Amount of Regularisation Charge (No VAT)		188.00	250.00
<b>Any other domestic alterations, installation of fitting or work not covered in the above categories where the estimated cost of the work exceeds £5,000 but does not exceed £25,000.</b>			
Amount of Inspection Charge		172.00	210.00
Building Notice or reservation Charge including VAT		322.00	360.00
Amount of Regularisation Charge (No VAT)		322.00	360.00
<b>PLANNING &amp; BUILDING CONTROL FEES (TABLE B)</b>			
<b>Planning &amp; Building Control Fees for Small Domestic Buildings</b>			
Number of Dwellings			
1			
Inspection Charge		441.00	500.00
Amount of Regularisation Charge (No VAT)		591.00	650.00
<b>Installation of up to 20 non domestic window/s and door/s.</b>			
Amount of Inspection Charge		102.00	110.00
<b>Any other non domestic alterations, installation of fitting or work not covered in the above categories where the estimated cost of the work does not exceed £5,000.</b>			
Amount of Plan Charge		205.00	300.00
Building Notice or reservation Charge including VAT		205.00	300.00
Amount of Regularisation Charge (No VAT)		205.00	300.00
<b>Any other non domestic alterations, installation of fitting or work not covered in the above categories where the estimated cost of the work exceeds £5,000 but does not exceed £25,000.</b>			
Amount of Inspection Charge		256.00	350.00
Building Notice or reservation Charge including VAT		406.00	500.00
Amount of Regularisation Charge (No VAT)		406.00	500.00

<b>Fees &amp; Charges 2019/20 Extract Showing New Fees and Exceptions</b>	<b>Unit / New</b>	<b>Charge from 1st April 2018 £</b>	<b>Charge from 1st April 2019 £</b>
<b>Completion Certificates</b>			
Completion certificates issued at time of completion/occupation	New		0.00
To resolve case and issue completion certificate where work has been completed or occupied for 6-12mths and subsequent request made for a certificate	New		96.00
To resolve case and issue completion certificate where work has been completed or occupied for more than 12mths and subsequent request made for a certificate	New		180.00
<b>Other Charges</b>			
Application withdraw - any type	New		Individually Determined
Resurrection charge	New		100.00
<b>CAR PARKING</b>			
	<b>Stay</b>		
<b>Car Park:</b>			
Colonnades	Per Hour	1.30	1.50
	All day	5.00	5.50
Wood Street	1 Hour	1.20	1.30
Council House - Saturdays Only	4 Hours	2.00	1.00
	ALL DAY	4.00	2.00
Scarborough House - Saturdays Only	4 Hours	2.00	1.00
	ALL DAY	4.00	2.00
Thorne Rd (DRI)	1 Hour	1.10	1.30
	2 Hours	1.60	2.50
	3 Hours	2.10	3.00
	4 Hours (Max stay)	2.60	3.50
<b>CIVIC QUARTER MULTI STOREY CAR PARK</b>			
Monday - Friday	1 Hour	1.10	1.20
	2 Hours	1.90	2.20
	3 Hours	2.50	2.90
	4 Hours	4.50	4.90
	Over 4 Hours	6.00	6.50
Early bird - In between 6:00 am and 8:30 am		3.00	3.30

<b>Fees &amp; Charges 2019/20 Extract Showing New Fees and Exceptions</b>	<b>Unit / New</b>	<b>Charge from 1st April 2018 £</b>	<b>Charge from 1st April 2019 £</b>
<b>STAFF &amp; PARTNERS PARKING</b>			
GOLD BAND - Any staff & partners car park including Civic Quarter MSCP Staff & Partners Parking Permit 1 Day	Monthly	7.00	7.50
SILVER BAND - Chappell Drive and Marshgate Staff & Partners Parking Permit 3 Days	Monthly	18.00	19.00
Staff & Partners Parking Permit 2 Days	Monthly	12.00	13.00
Staff & Partners Parking Permit 1 Day	Monthly	6.00	6.50
BRONZE BAND - Marshgate only Staff & Partners Parking Permit 6 Days	Monthly	19.00	20.00
Staff & Partners Parking Permit 5 Days	Monthly	18.00	19.00
Staff & Partners Parking Permit 3 Days	Monthly	11.00	11.50
Staff & Partners Parking Permit 2 Days	Monthly	7.50	8.00
Staff & Partners Parking Permit 1 Day	Monthly	3.50	4.00
<b>ENVIRONMENT</b>			
<b>Storage of seized equipment per day:</b>			
Single item	New		3.00
Large/ multiple items	New		5.00
<b>PLANNING ENFORCEMENT</b>			
<b>Removal of Illegally Displayed Posters/Banners</b>			
Solicitor Requests for outstanding notices and investigations on Properties under the Town and Country Planning Act 1990.	New		41.50
<b>FLAG (Fly Tipping, Litter, Abandoned Vehicles &amp; Graffiti)</b>			
<b>Leaflet Distribution</b>			
0 to 5		208.00	220.00
6 to 9		312.00	330.00
10 to 15		416.00	440.00
16 to 23		520.00	550.00

<b>Fees &amp; Charges 2019/20 Extract Showing New Fees and Exceptions</b>	<b>Unit / New</b>	<b>Charge from 1st April 2018 £</b>	<b>Charge from 1st April 2019 £</b>
<b>FOOD SAFETY &amp; EDUCATION</b>			
Level 2 Emergency First Aid at Work		84.00	58.00
<b>HIGHWAYS</b>			
Private Road Openings		435.00	481.50
<b>LICENSING</b>			
<b>Other Licences</b>			
Acupuncturist/Tattooist/Ear Piercing		210.00	220.00
Scrap Metal Dealer - Collector		215.00	225.00
Scrap Metal Dealer - Additional Site(s) to Licence		80.00	85.00
<b>Gambling:</b>			
<b>Betting Premises (other)</b>			
Annual Fee		425.00	450.00
<b>LOCAL RECORDS CENTRE</b>			
<b>Collation and provision of biological records data for private and public sector use .</b>			
Standard Data Search			
Single Species/Group of Species search in 1km buffer		60.00	65.00
Single Species/Group of Species search in 2km buffer		90.00	95.00
<b>MANSION HOUSE</b>			
Small wedding	New		1,320
Large wedding	New		1,950
Room Hire - per hour (Small room) In hours	New		28.00
Room Hire - per hour (Small room) Out of hours	New		58.00
Room Hire - per hour (Large room) In hours	New		122.00
Room Hire - per hour (Large room) Out of hours	New		155.00

<b>Fees &amp; Charges 2019/20 Extract Showing New Fees and Exceptions</b>	<b>Unit / New</b>	<b>Charge from 1st April 2018 £</b>	<b>Charge from 1st April 2019 £</b>
<b>MARY WOOLLETT CENTRE (No VAT)</b>			
Small Room hourly rate Day-time	New		20.00
Small Room hourly rate Out of Hours	New		35.00
Medium Room hourly rate Out of Hours	New		45.00
Large Room hourly rate Out of Hours	New		55.00
<b>PARKS &amp; PLAYING FIELDS</b>			
<b>Bowling Greens</b>			
Per Person (non member use)		3.00	3.20
<b>Sandall Beat</b>			
Wooden table decorations (excluding postage where applicable) - starting price £11.00 - prices vary according to individual decoration.		10.50	11.00
<b>PEST CONTROL</b>			
<b>Dwellings - Mice</b>			
- subsequent visits (after the 4 above)		21.00	22.00
Sundays and Bank Holidays		150.00	160.00
<b>On benefits:</b>			
- subsequent visits (after the 4 above)		16.00	17.00
<b>Dwellings - Insects (excluding bed bugs)</b>			
Sundays and Bank Holidays		150.00	160.00
<b>Dwellings - Bed Bugs</b>			
Per visit		70.00	80.00
<b>On benefits:</b>			
Applies to domestic customers in receipt of Housing Benefit and/or LTSS - per visit		60.00	70.00
<b>Dwellings - Control of Moles, Feral Pigeons, Squirrels &amp; Cockroaches (price per hour; except cockroaches minimum 2 hours to be paid in advance)</b>			
Out of hours and Saturdays		140.00	150.00
Sundays and Bank Holidays		180.00	190.00

<b>Fees &amp; Charges 2019/20 Extract Showing New Fees and Exceptions</b>	<b>Unit / New</b>	<b>Charge from 1st April 2018 £</b>	<b>Charge from 1st April 2019 £</b>
<b>Commercial Premises - Control of Moles, Feral Pigeons, Squirrels &amp; Cockroaches, Mice, Insects &amp; Rats (price per hour; except cockroaches minimum 2 hours to be paid in advance)</b>			
Out of hours and Saturdays		140.00	150.00
Sundays and Bank Holidays		180.00	190.00
<b>General Fees:</b>			
Insect Identification (refunded if treatment carried out by DMBC)		30.00	32.00
<b>TRANSPORT SERVICES FEES</b>			
<b>Staff Vehicle Hire</b>			
Weekends & Bank Holidays	Per Day	27.00	30.00
Part day/overnight any other day		17.00	20.00
<b>Private Vehicle Repair - Labour</b>			
Private Vehicle Repair - Labour	Per Hour	48.00	51.00
<b>WASTE AND RECYCLING</b>			
<b>Wheeled Bins Quarterly Charge</b>			
240 L		86.00	90.00
360 L		110.00	115.00
1100 L		250.00	265.00
<b>Wheeled Bins Charities Quarterly Charge</b>			
Sack		37.00	39.00
240 L		37.00	39.00
360 L		40.00	42.00
Recycling Service		84.00	89.00
<b>Commercial Recycling</b>			
Initial Receptacle - 360 L		60.00	63.00
Additional Receptacle - Sack		15.00	16.00
Additional Receptacle - 360 L		35.00	37.00
Additional Receptacle - 660 L		55.00	58.00

<b>Fees &amp; Charges 2019/20 Extract Showing New Fees and Exceptions</b>	<b>Unit / New</b>	<b>Charge from 1st April 2018 £</b>	<b>Charge from 1st April 2019 £</b>
<b>Commercial Special - Recycling</b>			
Under 2m <sup>3</sup>	New		150.00
Between 2m <sup>3</sup> and 4m <sup>3</sup>	New		230.00
Between 4m <sup>3</sup> and 6m <sup>3</sup>	New		300.00
<b>Administration and delivery of Additional/New and Replacement Bins (including New Developments)</b>			
Additional Bins (limited to residents meeting criteria)		32.00	40.00
<b>Additional Green Bins</b>			
Additional Green Bin emptying service annual fee (March – Nov) - 2nd Bin	New		40.00
Additional Green Bin emptying service annual fee (March – Nov) - 3rd Bin	New		30.00

**Reserves (to be reviewed at year-end)**

	<b>Estimated Balance at 31/03/19 £m</b>
School Balances	5.743
Health & Social Care Transformation Fund	5.733
Service Transformation Fund	5.181
Minimum Revenue Provision (MRP) underspend	3.181
Improved Better Care Fund	1.667
New NNDR Incentive Scheme	1.384
Stronger Families Programme	1.296
Essential Life Skills	1.200
Civic Office Major Repairs & Maintenance Sinking Fund	1.140
Social Mobility Opportunity Area	0.910
Various Section 278	0.832
Public Health	0.808
S106 Open Spaces Revenue unapplied contribution	0.714
Critical Technology Project	0.533
Teesland Section 278	0.460
Well Doncaster match funding	0.400
Coppice School	0.311
Revenue Contribution to the Capital Programme (pre-work/development costs)	0.300
ERP - Phase 2	0.212
St James Baths	0.193
Safeguarding Adults Board	0.177
Transport budget Sec 19 permits	0.169
S106 Interest balances	0.162
All Out Local Elections - 4 Year Cycle	0.134
Public Spaces Community Order	0.130
Revenues & Benefits - Discretionary Hardship	0.114
LEP Inward Investment Loan	0.109
Dilapidation Costs on Vacated Buildings	0.100
Tour de Yorkshire	0.100
Examination In Public (LDF Sites & Policies)	0.096
Adult Social Care System Implementation	0.094
Flexible Homelessness Grant	0.081
North Ridge School	0.080
Welcome to Yorkshire Cycle Partnership	0.075
Mayor's Pledge to Miners' Statue	0.063
ICT - Schools Centralised Infrastructure Sinking Fund	0.058
Others (less than £50k)	0.416
	<b>34.356</b>

**Risk Assessment of Uncommitted General Fund Reserve**

<b>Risk</b>	<b>Risks &amp; Quantification</b>	<b>Maximum Potential Call on Reserves 18/19 &amp; 19/20 £m</b>
Known provisions and contingent liabilities as at January 2019	An Insurance Fund provision of £9.4m has been made as per the methodology agreed. A provision of £4.2m for NNDR appeals has been made based on known risks.	Provision identified, unable to quantify potential risk.
Overspend on Service Expenditure	An amount is included for the potential risk of overspends in future years (excluding the risk on deliverability of budget proposals covered below).	Up to 4.0
Major Emergency	The Government has confirmed that the Bellwin Scheme will continue thereby limiting certain costs to be borne by the Council. However in November 2015 they confirmed that the timescales for claiming recovery costs would be much reduced.	Up to 0.5
Robustness of 2019/20 budget proposals	It is prudent to include a risk regarding the deliverability of the 2019/20 proposals to allow for potential slippage on delivery. It is not possible to quantify the risk with certainty. This will need month by month monitoring in 2019/20 and urgent action taken if targets are not being achieved. However, due to the size of the budget reductions and increasing difficulty of achieving the savings £3.5m is included (equivalent to 20% of the 2019/20 budget proposals). The Local Government Finance Act 2012 which introduced the Business Rate Retention scheme and the Localisation of Council Tax Support from 2013/14 has introduced unprecedented volatility into local government funding which adds significant additional risk to the budget proposals. One-off funding has been identified (Service Transformation Fund), which is available to fund slippage on the deliverability of savings and reduces this risk.	Up to 3.5
Redundancy Costs	The staffing reductions assumed in the budget proposals will result in additional early retirements and/or compulsory redundancies. A process to reduce staffing through VER/VR's is taking place from December 2018 until March, 2019. A separate earmarked reserve exists for this.	0.0

<b>Risk</b>	<b>Risks &amp; Quantification</b>	<b>Maximum Potential Call on Reserves 18/19 &amp; 19/20 £m</b>
Capital Programme 2019/20 – 2022/23	There is a risk of grant clawback where projects do not meet their outputs, where they do not proceed, or the Council subsequently breaks the grant conditions. There is also a risk that expenditure will slip beyond the period of the grant so becoming ineligible and require financing from alternative resources.	No major issues at present. Any expenditure likely to slip into 2019/20 to be managed as part of capital monitoring process.
Treasury Management	The Council relies on short term (circa £17m) and under borrowing (circa £36.4m) to minimise interest costs; there is a risk that if we need to replace the under borrowing with long term external borrowing the Council will incur additional expenditure. If the Council had to replace the £36.4m of under borrowing with long term borrowing, this could cost £0.7m per year at current rates over 5 years and could rise to £0.9m per year over 50 year terms. There is also a risk regarding increasing interest rates. This would cost an additional £0.36m for every 1% increase in interest rates.	Up to 0.7
I.T. Strategy.	Current I.T. projects which are underway are funded from earmarked reserves and the Corporate Capital Programme.	Funding would be identified prior to purchasing any new I.T. requirements.
Reserves and contingencies	Reserves leave little room for further in year pressure, e.g. from new initiatives. To minimise the impact estimates as far as possible are included in the financial plan. This needs close monitoring throughout the year.	Up to 2.0
Abortive development and compensation costs	Any development costs on major capital projects which do not go ahead will become abortive and need to be funded from a revenue resource. This may also include potential compensation costs.	None envisaged at present but will be kept under regular review
Business Rates Appeals	There remains a risk that appeals and mandatory reliefs may be greater than estimated. There is also a risk to baseline income if the economy falls into recession.	Appeals and Business Rates income is kept under regular review
Total Maximum Quantified Risks		Up to 10.7
General Reserve Available based on best estimates		11.5
<b>Headroom Available</b>		<b>0.8</b>

## Detailed Budgets

Service	Net Base Position £'000	Pressures £'000	Savings £'000	Other Changes (incl inflation) £'000	Net Budget £'000	Customer & Client Receipts £'000	Government Grants £'000	Other Income £'000	Gross Budget £'000
<b>ADULTS HEALTH &amp; WELLBEING</b>									
ADULT SOCIAL CARE&SAFEGUARDING	59,070	11,915	-4,023	3,817	70,778	25,441	1,660	4,550	102,429
COMMISSIONING & CONTRACTS	6,708	758	-533	-79	6,854	0	1,198	2,803	10,855
COMMUNITIES	12,719	165	-1,041	495	12,338	669	1,727	8,010	22,745
DIRECTOR OF ADULT SERVICES	5,865	0	0	-5,771	95	0	990	88	1,173
DIRECTOR OF IMPROVEMENT	-11,472	5	-570	-3,272	-15,310	0	16,900	144	1,735
PUBLIC HEALTH	-226	0	-879	886	-220	419	18,010	552	18,761
<b>ADULTS HEALTH &amp; WELLBEING Total</b>	<b>72,663</b>	<b>12,842</b>	<b>-7,046</b>	<b>-3,923</b>	<b>74,536</b>	<b>26,529</b>	<b>40,486</b>	<b>16,147</b>	<b>157,698</b>
<b>CORPORATE RESOURCES</b>									
CORPORATE RESOURCES DIRECTOR	-135	0	27	-15	-123	0	0	358	235
CUSTOMERS, DIGITAL & ICT	5,940	326	-30	366	6,602	48	0	2,088	8,738
FINANCE	6,079	0	-843	563	5,799	12	62,659	2,305	70,775
HR, COMMS & EXEC OFFICE	3,882	0	-25	111	3,968	11	27	739	4,745
LEGAL & DEMOCRATIC SERVICES	3,417	0	-64	147	3,500	699	0	1,264	5,462
STRATEGY AND PERFORMANCE	2,102	0	-100	104	2,107	0	158	50	2,315
<b>CORPORATE RESOURCES Total</b>	<b>21,286</b>	<b>326</b>	<b>-1,034</b>	<b>1,276</b>	<b>21,853</b>	<b>769</b>	<b>62,844</b>	<b>6,803</b>	<b>92,269</b>
<b>COUNCIL WIDE BUDGET</b>	<b>34,594</b>	<b>123</b>	<b>-6,822</b>	<b>-2,811</b>	<b>25,084</b>	<b>554</b>	<b>13,664</b>	<b>-21,817</b>	<b>17,485</b>
<b>LEARNING &amp; OPPORTUNITIES C&amp;YP</b>									
CENTRALLY MANAGED	290	56	0	-151	195	0	4,539	3,191	7,925
CHILDRENS SERVICES TRUST	42,124	6,735	0	1,225	50,084	0	3,653	382	54,119
COMMISSIONING & BUSINESS DEVEL	8,647	248	-609	423	8,709	117	26,064	3,130	38,020
PARTNERSHIPS & OPERATIONAL DEL	1,914	-110	-35	106	1,874	192	5,332	367	7,765
<b>LEARNING &amp; OPPORTUNITIES C&amp;YP Total</b>	<b>52,974</b>	<b>6,929</b>	<b>-644</b>	<b>1,603</b>	<b>60,862</b>	<b>309</b>	<b>39,588</b>	<b>7,070</b>	<b>107,829</b>
<b>REGENERATION &amp; ENVIRONMENT</b>									
DEVELOPMENT	3,013	245	-174	169	3,252	2,693	615	2,406	8,967
DIRECTOR OF REGEN & ENVIRO	175	0	0	17	193	0	0	43	235
ENVIRONMENT	29,221	150	-944	1,268	29,695	7,973	4,635	23,575	65,879
TRADING & PROPERTY SERVICES	865	990	-1,530	1,010	1,335	12,319	70	31,158	44,882
<b>REGENERATION &amp; ENVIRONMENT Total</b>	<b>33,274</b>	<b>1,385</b>	<b>-2,648</b>	<b>2,464</b>	<b>34,475</b>	<b>22,985</b>	<b>5,321</b>	<b>57,182</b>	<b>119,963</b>
<b>Total Council Budget</b>	<b>214,791</b>	<b>21,605</b>	<b>-18,195</b>	<b>-1,391</b>	<b>216,811</b>	<b>51,146</b>	<b>161,902</b>	<b>65,384</b>	<b>495,244</b>
<b>Funded By: -</b>									
NON DOMESTIC RATES	-46,436	0	0	1,914	-44,523				
REVENUE SUPPORT GRANT	-28,131	0	0	8,090	-20,041				
TOP UP GRANT	-33,527	0	0	-768	-34,296				
COUNCIL TAX	-106,696	0	0	-8,025	-114,721				
<b>NET BUDGET REQUIREMENT</b>	<b>-214,791</b>	<b>0</b>	<b>0</b>	<b>1,211</b>	<b>-213,581</b>				
USE OF RESERVES	0	0	-3,230	0	-3,230				
<b>TOTAL FUNDING</b>	<b>-214,791</b>	<b>0</b>	<b>-3,230</b>	<b>1,211</b>	<b>-216,811</b>				

## Budget Proposals 2019/20 - Due Regard Review

### Due Regard Assessment required

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#### **AH&Wb**

- Community Safety
- Day Opportunities
- Fees & Charges
- Public Health Grant
- Residential Care - Working Age
- Stronger Communities
- Supported Living
- Contract Review
- Front Door and Community Offer
- Home Care & Direct Payments
- Staffing Restructuring & Functional Review

#### **LOCYP**

- Independent Travel Training Scheme
- LOCYP: Functional Review

#### **R&E**

- Assets
- Strategic Housing

### No Due Regard Needed

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#### **AH&Wb**

- Housing related support services
- Leisure Trust

#### **Corporate Resources**

- Corporate Resources

#### **Council-Wide**

- Fees & Charges
- Metropolitan Debt Levy
- Parish Councils
- South Yorkshire Passenger Transport Executive (SYPTTE)
- Minimum Revenue Provision (MRP) - reprofiling
- Pension - former employees
- Pension - prepayment
- Treasury Management

#### **LOCYP**

- LOCYP: Savings one-off in-year
- LOCYP: Savings on-going

#### **R&E**

- Highways (general fund)
- Highways and Streetscene
- Metroclean
- Waste Contract
- Facilities Management
- Fleet